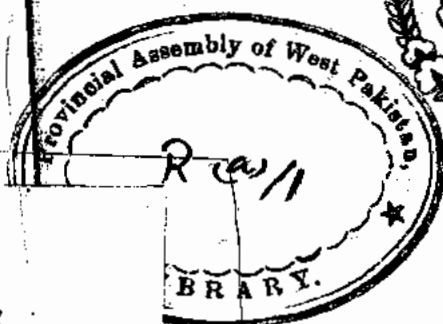


# **Report of the COMMITTEE ON PUBLIC ACCOUNTS**

**on the Appropriation Accounts and Finance  
Accounts of the Punjab Government  
1949-50**



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**Report of the Public Accounts Committee on the Appropriation Accounts and Finance Accounts of the Punjab Government for the year, 1949-50.**

These reports have, at various stages, been dealt with by four Committees. The first Committee was constituted for one year by Notification No. 23, dated the 11th December, 1952, under Rule 139 of the Punjab Legislative Assembly Rules of Procedure. It consisted the following members :—

Composition of the Committee.

- (1) Finance Minister (*Ex-officio*).
- (2) Chaudhri Mushtaq Ahmad Khan, M.L.A., "Women's Home", Female Jail, Lahore.
- (3) Makhdumzada Alhaj Pir Syed Muhammad Alamdar Hussain Shah Gilani, M.L.A., Darbar Hazrat Pir Piran, Multan City.
- (4) Malik Muhammad Akram Khan, M. L. A., Village-Shamasabad *via* Hazro, District Attock.
- (5) Chaudhri Faiz Ahmad, M.L.A., Advocate, Civil Lines, Sargodha.
- (6) Chaudhri Ali Akbar Khan, M. L. A., Advocate, Lyallpur.
- (7) Captain Syed Abid Hussain Shah, M.L.A., Shah Jewana House, Civil Lines, Jhang.
- (8) Mr. Abdul Waheed Khan, M.L.A., 15, Cooper Road, Lahore.
- (9) Mr. Muhammad Amin, M. L. A., 30, Davis Road Lahore.
- (10) Chaudhri Muhammad Iqbal Cheema, M. L. A., Advocate, Abbot Road, Sialkot City.
- (11) Rana Gul Muhammad Noon *alias* Abdul Aziz Noon, M.L.A., Basti Dad, Tehsil Shujaabad, District Multan.

2 On the expiry of the term, a new (second) Committee was constituted with Notification No. 12, dated the 4th December, 1953. It consisted of the following members:—

- (1) Hon'ble Finance Minister (*Ex-officio*).
- (2) Chaudhri Muhammad Hussain Chatha, M. L. A., Civil Lines, Sheikhpura.
- (3) Chaudhri Muhammad Shafiq, M.L.A., Advocate Chowk Jhandu Lal, Montgomery.
- (4) Mian Abdul Haq, M. L. A., Muhammad Malik Shaheed Square, Montgomery.

- (5) Sheikh Muhammad Amin, M. L. A., 30, Davis Road, Lahore.
- (6) Chaudhri Nasrullah Khan, M. L. A., Kamalia, Tehsil Toba Tek Singh, District Lyallpur.
- (7) Captain Syed Abid Hussain Shah, M. L. A., Shah Jewana House, Civil Lines, Jhang.
- (8) Chaudhri Zafrullah Khan, M. L. A., Village Ferozewala *via* Gujranwala, District Gujranwala.
- (9) Mr. Joshua Fazl-ud-Din, M.L.A., Advocate, 5, Temple Road, Lahore.
- (10) Sheikh Manzoor-ul-Hassan, M. L. A., Mohalla Dehri, Hassanabad, Rawalpindi Cantonment.
- (11) Sardar Abdul Hamid Nakai, M. L. A., 3, Wazir Ali Road, Upper Mall, Lahore.

3. On the expiry of the second Committee, another Committee (third) was constituted with Notification No. 8, dated the 7th December, 1954, which consisted of the following members:—

- (1) Hon'ble Finance Minister (*Ex-Officio*).
- (2) Malik Ghulam Nabi, M. L. A., 17, Temple Road, Lahore.
- (3) Salma Begum Tassaduque Hussain, 9, Fane Road, Lahore.
- (4) Sardar Abdul Hamid Nakai, M. L. A., 3, Wazir Ali Road, Upper Mall, Lahore.
- (5) Shaikh Manzoor-ul-Hassan, M. L. A., Mohallah Dehri Hassanabad, Rawalpindi Cantt.
- (6) Mr. Muhammad Amin, M. L. A., 30, Davis Road, Lahore.
- (7) Chaudhri Muhammad Shafiq, M. L. A., Advocate Chowk Jhandu Lal, Montgomery.
- (8) Mr. Joshua Fazal-ud-Din, M. L. A., Advocate, 5, Temple Road, Lahore.
- (9) Chaudhri Zafarullah Khan, M. L. A., Village Ferozewala, *via* Gujranwala, District Gujranwala.
- (10) Lt.-Col. Syed Abid Hussain Shah, M. L. A., Shah Jewana House, Civil Lines, Jhang.
- (11) Soofi Abdul Hamid Khan, M. L. A., 32, Jail Road, Lahore.

4. On the expiry of term of the third Committee, another Committee (fourth) was constituted with Notification No. 31, dated the 23rd September, 1957 and this consisted of the following members:—

- (1) Mr. Abdus Sattar Pirzada, Finance Minister, West Pakistan, Lahore.
- (2) Al-Haj Muhammad Hashim Gazdar, "Qasr-e-Naz," Garden Lane, Behind Gandhi Garden, Karachi.
- (3) Chaudhri Muhammad Ahsan, c/o Chaudhri Abdul Majid, B. A., LL. B., Pleader, Katchery Road, Gujrat.
- (2) Begum Tahira Aijaz Hussain Agha, Rasala Road, Hyderabad.
- (5) Major Sardar Ghaus Bakhsh Raisani, "Raisani House", Quetta.
- (6) Khan Abdul Ghani Khan Khattak, B. A., LL. B., Advocate, Mardan.
- (7) Allama Rehmatullah Arshad, "Azad Manzil", Bahawalpur.
- (8) Sardar Muhammad Hussain, 121, Ferozepur Road, Ichhra, Lahore.
- (9) Mr. Machavji Dharsibhai, Swami Narain Temple, Estate, Bunder Road, Karachi.
- (10) Mir Ali Mardan Khan Ghulam Raza Khan Talpur, M.A., LL.B., "Raza Manzil", Khairpur Mirs.
- (11) Mr. Shafqat Hussain Shah Atta Hussain Shah Musavi, B. A., LL. B., Advocate, Rohri.
- (12) Syed Nazar Hussain Shah, Koraiwala, Ward No. 2, Leiah, District Muzaffargarh.
- (13) Begum Zeenat Fida Hassan, 50, Gulberg Colony, Lahore.
- (14) Lieut.-Khan Muhammad Yousaf Khan, Qasam Khel Tarakzai Mohmadu, Village Pir Qilla, Shabkadar, Mohmand Agency.
- (15) Haji Muhammad Nazif Khan, Village Ghoriwala District Bannu.
- (16) Khan Muhammad Aslam Khan, Village and P. O. Turbela, Tehsil Haripur, District Hazara.
- (17) Mir Abdul Qayyum, B. A., LL. B., Advocate, Lyallpur.

5. The fourth (present) Committee was constituted under Notification No. BI-9(1)/58, dated the 16th October, 1959, and consisted of the following members:—

- (1) Governor, West Pakistan (Chairman).
- (2) Syed Yaqub Shah, Retired Auditor-General of Pakistan, 11-C, Warris Road, Lahore.
- (3) Maulvi Ghulam Mohyuddin Khan Kasuri, Advocate, 61, Temple Road, Lahore.
- (2) Mr. Yar Muhammad A. Memon, Retired Secretary to Government of former Sind, "Mah-e-Manzil" 4, Lalchand Hassomal Road, Jamshed Quarter-1, Karachi-3.
- (5) Mirza Fazal Rahman Khan, Retired Member, Public Service Commission, West Pakistan, 67, Ferozepur Road, Lahore.

6. In all, one meeting was held by the first Committee on the 8th to 11th June, 1953, two meetings were held by the second Committee on the 3rd to 5th August and 3rd and 4th September, 1954, two meetings were held by the third Committee on the 3rd February and 19th March, 1955, one meeting was held by the fourth Committee on the 16th, 17th and 19th December, 1957, and two meetings were held of the present Committee on the 25th November, 1959 and 18th to 23rd January, 1960 for the consideration of the Appropriation Accounts and Finance Accounts for the year, 1949-50. The detailed proceedings of these meetings are contained in the Annexure I of this Report. This Report was considered and finalized in the meetings of the present Committee held on the 25th November, 1959, and 18th to 23rd January, 1960.

Malik Muhammad Feroze Khan Noon, Finance Minister of Punjab Government was unanimously elected Chairman of the first, second, and third Committee. Mr. Abdus Sattar Pirzada, Finance Minister, West Pakistan was unanimously elected Chairman of the fourth Committee.

7. It was decided in the first meeting of the first Committee that the limits below which the discrepancies between the final figures of the grant or the appropriation for a sub-head of the actual expenditure incurred may be regarded as trivial and, therefore, not requiring explanation, should be as mentioned at page 16 of the

# Appropriation Accounts for the year, 1949-50, i. e.,

- (1) in the case of divergencies between the grant or appropriation for a sub-head as originally authorised or sanctioned and its final figures as modified by supplementary provisions, surrenders and re-appropriations, no explanation should be given—
  - (a) if the modification is less than Rs. 500; and
  - (b) if it is for Rs. 500 or more but is less than 15 per cent of the original provision;
- (2) In the case of divergencies between the figures of final grant or appropriation and the actual expenditure—
  - (a) no explanation should be given where the saving is less than Rs. 100 ; and
  - (b) no explanation should be furnished—

*if the saving is less than*

*and is also less than—per cent  
of the final appropriation*

Rs.		per cent
500	...	20
1,000	..	10
5,000	...	5
10,000	..	3
Other cases	..	2

*if the excess is less than*

*and is also less than—per cent  
of the final appropriation*

Rs.		per cent
500	..	5
1,000	..	2
Other cases	..	1

A preliminary examination of the Appropriation Accounts was carried out in the subsequent meetings. In regard to matters which required further elucidation it was decided to call for explanatory notes and examine the Heads of Departments concerned where necessary. Meeting which followed later were devoted to the examination of the Heads of Departments.

8. The actual expenditure during the year under review with the original and final grants or appropriations under the main sections of the Budget is compared in the following table:—

	Original grant or appropriation	Final grant or appropriation	Actual Expenditure	Saving(—) or Excess(+) over the final grant
	(In lakhs of rupees).			
1. Expenditure charged to Revenue (Voted) ..	17,53	21,87	21,35	—52
2. Expenditure charged to Capital (Voted) ..	14,62	14,17	13,30	—87
3. Disbursement of loans and advances ..	35	55	48	—7
<b>Total (Voted) ..</b>	<b>32,50</b>	<b>36,59</b>	<b>35,13</b>	<b>—1,46</b>
1. Expenditure charged to Revenue (Charged) ..	1,84	2,06	1,85	—21
2. Expenditure charged to Capital (Charged) ..	..	..	..	..
<b>Total (Charged) ..</b>	<b>1,84</b>	<b>2,06</b>	<b>1,85</b>	<b>—21</b>
1. <b>Total Expenditure charged to Revenue ..</b>	<b>19,37</b>	<b>23,93</b>	<b>23,20</b>	<b>—73</b>
2. <b>Total Expenditure charged to Capital ..</b>	<b>14,62</b>	<b>14,17</b>	<b>13,30</b>	<b>—87</b>
3. <b>Total disbursement of loans and advances ..</b>	<b>35</b>	<b>55</b>	<b>48</b>	<b>—7</b>
<b>GRAND TOTAL ..</b>	<b>34,34</b>	<b>38,65</b>	<b>36,98</b>	<b>—1,67</b>

The total saving amounted to Rs. 1,67 lakhs or 4.31 per cent of the final grant. This percentage of saving is distributed over 3 main sections of the Budget in the following table which also indicates the total percentage of the savings during the years 1947-48 (Post-Partition Period), and 1948-49;—

	SAVING(—) OR EXCESS(+)		
	1947-48 (Post-partition)	1948-49	1949-50
Expenditure charged to Revenue ..	—24.5	—8.53	—3.05
Expenditure charged to Capital ..	—86.8	—53.13	—6.14
Disbursement of Loans and Advances ..	—60.3	—19.04	—12.72
Combined percentage ..	—38.8	—22.73	—4.31

Taking the voted and charged expenditure separately the result of budgeting during the year under review is shown in the table below:—

Year		Final Appropriations and grants	Excess(+) or Savings(—)	Percentage of Savings(—) Excess(+)
		Rs.	Rs.	Rs.
1947-48 (Post-partition)	(Charged) ..	1,12,05,300	—86,47,200	—77.17
	(Voted) ..	21,34,54,470	—7,84,79,223	—36.77
	Total ..	22,46,59,770	—8,71,26,423	—38.78
1948-49	(Charged) ..	1,84,43,730	—36,05,115	—19.55
	(Voted) ..	34,86,30,130	—7,98,42,253	—22.90
	Total ..	36,70,73,860	—8,34,47,368	—22.73
1949-50	(Charged) ..	2,06,15,350	—20,79,999	—10.09
	(Voted) ..	36,59,03,015	—1,45,72,611	—3.98
	Total ..	38,65,18,365	—1,66,52,610	—4.31

9. The Accountant-General, Punjab has reported in paragraphs 8 and 9 of the Appropriation Accounts the following excesses over voted grants an charged appropriation.



No.	Name of grant	Final grant and Appropriations	Expenditure	Excess
		Rs.	Rs.	Rs.
	(VOTED GRANTS)			
1	Land Revenue ..	58,02,320	58,61,968	59,648
10	General Administration ..	1,26,21,600	1,28,25,008	2,03,408
21	Co-operation ..	16,14,610	18,08,412	1,93,802
24	Civil Works ..	1,36,72,800	1,47,41,854	10,69,054
25	Charges on Public Works Department, Buildings and Roads Establishment.	29,43,300	29,53,011	9,711
33	Miscellaneous ..	2,67,31,760	3,35,43,663	68,11,903
	Capital Outlay on Provincial Schemes of State Trading ..	870	5,27,23,571	5,27 22701
	Total (Voted) ..	6,33,87,260	12,44,57,487	6,10,70,227
	(CHARGED APPROPRIATIONS)			
10	General Administration ..	5,29,870	5,69,133	39,268
19	Agriculture ..	1,76,240	2,44,680	68,440
24	Civil Works ..	1,00,000	1,10,709	10,709
	Total (Charged) ..	8,06,110	9,24,527	1,18,417

These excesses were examined and further explanations were called for from the Heads of Departments concerned, where necessary. The Committees were generally satisfied with the explanations given, and recommended that the excesses over voted grants and charged appropriations be regularised. The necessary grants to regularise the excesses over the voted grants and charged appropriations have already been authorised by the Governor, West Pakistan,—*vide* Law Department's Notification No. Leg. 3 (18)/60, dated the 25th May, 1960.

10. Important instances of defective control over expenditure detailed in paragraph 12 of the Appropriation Accounts, 1949-50 were also examined and the Committees were generally satisfied with the explanations of the Heads of Departments concerned. Some suggestions, have however, been made in certain cases and they are contained in the proceedings of the meetings (Annexure I).

11. The Accountant-General, Punjab has reported the following cases of financial irregularities and losses, etc.—

- (1) Mis-appropriation of Government money by a Head Clerk of the Public Works Department, Irrigation Branch.
- (2) Defalcation of Rs. 1,325 in a Sub-Treasury.
- (3) Loss of Rs. 2,025 in the Criminal Tribes Department.
- (4) Fraudulent withdrawal of Rs. 1,600 from a Treasury.
- (5) Mis-appropriation of Rs. 1,080 by a Clerk employed in the Education Department.
- (6) Embezzlement of Government money by a Clerk in a Government Transport Service.
- (7) Loss due to careless handling of an advance of Rs. 2,258 by a Foodgrain Supervisor.

The Committees have gone through into all these cases with care and were satisfied that no further action was called for in the matter of these irregularities and losses.

12. The recommendations made by the Committees are contained in the proceedings of the meetings which are attached as Annexure I.

13. The Committee has examined the various sections of the Finance Accounts. Finance Accounts, particularly the Revenue Account. The revenue position of the Government during the year under report was satisfactory. The actual revenue receipts amounted to Rs. 19,50 Lakhs against the original budget of Rs. 14,07 Lakhs. The actual revenue expenditure was Rs. 19,06 Lakhs against the original budget of Rs. 16,62 Lakhs. These figures reveal a rise in revenue of Rs. 5,43 Lakhs and a rise in expenditure of Rs. 2,44 Lakhs, resulting in a net surplus of Rs. 44 Lakhs.

14. The public debt of the undivided Punjab Government at the time of partition, was as follows:—  
Debt position.

(In lacs of Rupees)

(i) Debt due to the Government of India—

(a) Consolidated Debt	..	7,70
(b) Development Loan		4,69
		<hr/>
Total	..	12,39
		<hr/>
(ii) Loans raised in the market	..	19,09
(iii) Interest up to the date of Partition.	..	33
		<hr/>
Total	..	31,81
		<hr/>

The above debt has not yet been allocated between the West Pakistan and Punjab (India) Governments. Pending financial settlement between the two Governments, the initial liability to discharge debt obligations (including the payment of interest) is that of the West Pakistan Government,—vide Article 9 of the Indian Independence (Rights, Property and Liabilities) Order, 1947.

15. The repayment made towards the principal (Loan from the Central Government) during the year 1947-48 (Post-partition) was of Rs. 5,27 (thousands), during the year, 1948-49 was of Rs. 10,87 (thousands), and during the year under report was of Rs. 11,30 (thousands).

16. The debt position of the Punjab Government as it stood at the beginning and close of the year, 1949-50 is summarised in the statement below:—

(In thousands of rupees)

Nature of Debts	AMOUNT OF DEBT		
	On the 1st April 1949	On the 31st March 1950	Difference (+) or (—)
Permanent Debt ..	—1,57.14	—3,14.61	—1,57.47
Floating Debt ...	4,50.00	12,00.00	+7,50.00
Loans from the Central Government ..	7,71.86	13,85.56	+6,13.70
Unfunded Debt ..	1,83.68	1,88.37	+4.71
Gross Total Debt ..	12,48.38	24,59.32	+12,10.94
Deduct—Outstanding Loans and Advances made by Government ..	1,45.00	1,56.35	+11.35
Opening Net Debt ..	11,03.38	23,02.97	+11,99.59

The balance on 1st April 1949, in the statement under "Unfunded Debt and Loans and Advances made by the Government" include provisional opening balances on the 15th August 1947 of Rs. 2,11.28 and 80.07, respectively, as adopted provisionally pending financial settlement with the Punjab (India) Government.

(1) No new loan was raised by the Punjab Government in the open market during the year under report. The Permanent Debt of the undivided Government of Punjab stood at Rs. 19,09.08 (thousands) on the 14th August 1947. It was decided that this liability should be shared between the Punjab (Pakistan) and Punjab (India) in the agreed ratio, 60 per cent Punjab (Pakistan)

and 40 per cent Punjab (India). No allocation has been made so far. The total Debt discharged during the year, 1949-50 amounted to Rs. 1,57,47 (thousand).

(2) The balance on 31st March 1950, represents Ways and Means Advances left unpaid at the close of the year.

(3) The total liability of the undivided Government of the Punjab on the date of partition in respect of the loans due to the undivided Government of India amounted to Rs. 12,39,25. This liability has not been allocated between the Punjab (Pakistan) and the Punjab (India). The actual repayment of principal out of this debt to the Pakistan Government amounted to Rs. 27,44 (5,27 during 1947-48, 10,87 during 1948-49 and 11,30 during the year under report). The balance on 31st March 1950 represents the Consolidated Debt due to Pakistan Government consisting of (i) a loan of Rs. 5,00,00 taken on the 3rd February, 1949 at the rate of 3 per cent for Development Schemes (ii) a loan of Rs. 2,88,00 taken on 1st September 1948 for repayment of the 4 per cent Punjab Bonds, 1948 (iii) a loan of Rs. 1,00,00 taken on the 13th August 1949 for repayment of 3 per cent Punjab Bonds, 1949 and (iv) loans of Rs. 5,00,00 and 25,00 taken on the 25th and the 30th March 1950, respectively at the rate of 3 per cent for Provincial Development Schemes. This figure of balance was reduced by Rs. 27,44 as explained above.

(4) The figure of Rs. 1,88,37 represents balances held by the Governments servants. The increase of Rs. 4,71 (thousands) represents the excess of deposit over withdrawals during the year.

(5) The increase of Rs. 11,35 (thousands) is mainly due to the payment of loans for Improvement of Thal Area.

17. The Committees had the advantage of the advice of the Accountant-General at all its meetings. The Accountant-General's report on the appropriation accounts has been of great value. The Committee places on record its sense of appreciation for the valuable assistance given by him. It also expresses its appreciation of the assistance given to the Committee by the various Heads of Departments during their oral examination.

## ANNEXURE I

Proceedings of the 3rd meeting of the Public Accounts Committee held in the Town Hall, Murree at 10-0 a.m. on the 8th June 1953.

Present—

- (1) Hon'ble Malik Muhammad Feroze Khan Noon, Finance Minister.
- (2) Ch. Mushtaq Ahmed Khan, M.L.A.
- (3) Ch. Faiz Ahmed, M.L.A.
- (4) Ch. Ali Akbar, M.L.A.
- (5) Mr. Abdul Waheed Khan, M.L.A.
- (6) Mr. Muhammad Amin, M.L.A.
- (7) Ch. Muhammad Iqbal Cheema, M.L.A.
- (8) Raja Gul Muhammad Noon, M.L.A.
- (9) M. M. Ahmad, Esquire, C.S.P., Secretary to Government, Punjab, Finance Department. (*By invitation*).
- (10) M. B. Ahmad, Esquire, Accountant-General, Punjab. (*By invitation*).
- (11) S. Fazli Hossain, Esquire, Under-Secretary to Government, Punjab Finance Department. (*By invitation*).

### PROCEEDINGS

2. The preliminary examination of the Appropriation Accounts for the year 1949-50 was taken up. The Committee decided that explanations need not be called for trivial discrepancies between the final figures of the grant or appropriation for a sub-head and the actual expenditure incurred as laid down in the formula mentioned on page 16 of the Appropriation Accounts.

#### GRANT No. 1—LAND REVENUE

Page 20—

*B—Management of Government Estates*—The Committee desired to know why a correct estimate was not originally prepared since the seed was to be used on Government Estates.

#### GRANT No. 7—IRRIGATION (WORKS)

Page 34—

*A—(10) Nili Bar Circle*—The Committee wanted to know the details of the urgent works which necessitated re-appropriation and increase of the original provision from Rs. 25,460 to Rs. 69,380. The Committee further desired to know the circumstances under which the savings of Rs. 7,902 was effected on account of the scarcity of labour, and the area where the work was executed should also be reported.

*B—(1) Central Bari Doab Canal*—The Committee desired to have full explanation relating to the details of the essential works which were to be executed at a cost of Rs. 1,65,400 for the safety of the channel. It would also like to know the circumstances under which this large expenditure could not be visualised at the time of the preparation of the Budget.

*B—(2) Derajat Circle (Rangpur Division)*—The Committee would like to have full explanation for the non-utilisation of the provision through lack of supervision.

MUHAMMAD FEROZE KHAN NOON

FINANCE MINISTER

Chairman, Public Accounts Committee.

**Proceedings of the 4th meeting of the Public Accounts Committee held in the Town Hall, Murree at 10-0 a.m. on the 9th June 1953.**

**Present—**

- (1) Hon'ble Malik Muhammad Feroze Khan Noon, Finance Minister Punjab.
- (2) Ch. Mushtaq Ahmed Khan, M.L.A.
- (3) Makhdumzada Albaj Pir Sayed Muhammad Alamdar Hussain Shah Gilani, M.L.A.
- (4) Ch. Faiz Ahmed, M.L.A.
- (5) Captain Syed Abid Hussain Shah, M.L.A.
- (6) Mr. Abdul Waheed Khan, M.L.A.
- (7) Mr. Muhammad Amin, M.L.A.
- (8) Ch. Muhammad Iqbal Cheema, M.L.A.
- (9) Rana Gul Muhammad Noon, M.L.A.
- (10) M. M. Ahmad, Esquire, C.S.P., Secretary to Government, Punjab Finance Department. (*By invitation*).
- (11) M. B. Ahmad, Esquire, Accountant-General, Punjab. (*By invitation*).
- (12) S. Fazli Hossain, Esquire, Under-Secretary to Government, Punjab, Finance Department. (*By invitation*).

**PROCEEDINGS**

The Committee resumed the preliminary examination of the Appropriation Accounts, 1949-50.

**GRANT No. 7—IRRIGATION (WORKS)**

**Page 35—**

**B—(3) Lower Chenab Canal East—**The Committee desired to know the circumstances under which it was not possible to revise the estimates and obtain their sanction for the execution of works for which provision was made in the Budget. The name of the officers responsible for not according sanction in time should be reported.

**B—(6) Lower Bari Doab Canal—**The Committee would like to know what explanation was offered by the executive officers concerned whose slackness results in the non-utilisation of the provision under this particular head.

**B—(7) Lower Jhelum Canal—**The Committee would like to know what specific efforts were made by the Department to procure the material or contractors for the completion of these works.

**Page 37—**

**B—(8) Upper Jhelum Canal—**The circumstances under which the contractors bill was not paid should be reported to the Committee in detail.

**F—(1) Derajat Circle (Muzaffargarh and Dera Ghazi Khan Divisions)—**The Committee would like to have fuller explanation to justify the saving shown under this head. In respect of the bills of the contractors, the Committee would like to know full particulars (names and addresses) of the contractors and of the officer who ordered the deposit of the bills.

**Page 38—**

**G—(3) Deduct—Debitable to the head "68—Capital" (Unproductive)—**The Committee would like to have a detailed explanation on this item and would like to hear the Head of the Department on the circumstances under which the estimated minus entry of 50 was actually converted into plus entry of 4,891.

Page 39—

BB—(2) *Other Suspense Accounts*—The Committee would like to have full explanation and would also like to hear the Head of the Department.

Page 40—

GG—*Works*—The Committee noticed that the design of the work was altered in a manner that it involved an extra expenditure of nearly Rs. 4½ lakhs. The Committee would like to know the circumstances under which this change of design was necessitated, together with its full details.

2. The following decisions were taken by the Public Accounts Committee for future preparation of the appropriation accounts:—

- (1) The Committee during its two sittings scrutinised Grants Nos. 1—8 from page 20 to 45 and felt that explanations given in the Book under some of the items were far too brief to be of any real assistance to the members who are otherwise lay men. It was, therefore, desired that in future a more detailed explanation should be given in the Book particularly in the case of important and complicated items.
- (2) It was further decided that detailed explanations should be obtained from the Heads of Departments in respect of those items which are not covered by the formula. These explanations should be self-contained and sufficient number of copies should be obtained to enable Finance Department to circulate them to all the members for their advance information.
- (3) The Accountant-General will also in future prepare a statement of items by Heads of Departments so that each Head of Department can where necessary be heard by the Committee at one time in respect of all items with which he may be concerned. This statement may be prepared on a *pro forma* shown below—

Serial No.	Head of Department	Name of grant	Appropriation sub-heads	Page of Appropriation Accounts	Page of explanation submitted by Head of Department

It will also be helpful if in the Audit Report a reference to the page on which the item is recorded is also given for facility of reference.

2. It was considered that it will be useful if a short note is prepared indicating the precise functions of the Public Accounts Committee, so that the members may constantly keep them in mind in reviewing these reports. This note can be prepared by the Finance Department and Accountant-General can take the permission of the Auditor-General to incorporate it at suitable place in the appropriation accounts.

The Committee then proceeded to examine the Audit Report, 1951.

Page 1—

The Committee noticed that the total Budget provision under the three heads amounted to nearly Rs. 13 crores but the actual expenditure incurred did not exceed Rs. 762 lakhs. The expenditure, therefore, fell short of the provision in



the Budget estimates by Rs. 513 lakhs. The Committee would like to know the explanations of the departments concerned for over-estimating and also if this has not resulted into waste of expenditure on staff which must have been sanctioned on the presumption that the total provision would be utilised within the course of the financial year—

*Page 2—*

*Paragraph 5, item 4—Irrigation Capital—*Head of the Department should explain this variation.

*Page 3—*

*Items 16, 18 and 19—*The Committee observed that each item is a case of over-estimating and would like to know the reasons therefor.

*Page 5—*

*Paragraph 8, item 3—*The Committee would like the Head of the Department to explain details of wheat and cotton schemes which resulted in an excess expenditure of Rs. 1·93 lakhs.

*Page 9—*

*Item 14—*The Committee desired to know the action which the department took on the financial irregularities mentioned in paragraph 14 of the Audit Report

**MUHAMMAD FEROE KHAN NOON**

**FINANCE MINISTER**

*Chairman, Public Accounts Committee.*

**Proceedings of the 5th meeting of the Public Accounts Committee held in the Town Hall, Murree at 10-00 a. m. on Thursday, the 11th June 1953.**

**Present—**

- (1) Ch. Mushtaq Ahmad Khan, M. L. A.
- (2) Malik Muhammad Akram, M. L. A.
- (3) Ch. Faiz Ahmad, M. L. A.
- (4) Captain Syed Abid Hussain Shah, M. L. A.
- (5) Mr. Abdul Waheed Khan, M. L. A.
- (6) Mr. Muhammad Amin, M. L. A.
- (7) Ch. Muhammad Iqbal Cheema, M. L. A.
- (8) Rana Gul Muhammad Noon, M. L. A.
- (9) M. M. Ahmad, Esquire, C.S.P., Secretary to Government, Punjab, Finance Department. (*By invitation*).
- (10) M. B. Ahmad, Esquire, Accountant-General, Punjab. (*By invitation*).
- (11) S. Fazli Hossain, Esquire, Under-Secretary to Government, Punjab Finance Department. (*By invitation*).

**PROCEEDINGS**

In the absence of the Hon'ble Malik Feroze Khan Noon, Minister for Finance, Mr. Muhammad Amin, M. L. A., was unanimously elected as Acting Chairman on the proposal of Rana Gul Muhammad Noon, M. L. A., which was seconded by Ch. Mushtaq Ahmad Khan, M. L. A.

The Committee then took up the examination of the Audit Report, 1951.

**Page 10—**

**Local Audit and Inspections—**The Committee noticed that a total account of 45 Divisions and 3 Sub-Divisions were test checked locally by the Accountant-General, Punjab. It, however, desired to know the total number of divisions and sub-divisions for these two Branches of the P. W. D. so that it may be ascertained what percentage of the divisions and sub-divisions have actually been test checked locally by Accountant-General. Similar information should be furnished for the information of the Committee in respect of the divisions in the Electricity Branch.

The Committee took a serious view of the irregularity pointed out by Accountant-General, in paragraph 17 (2) of his Audit Report and would like to know the action taken by the Department against the officials responsible for these irregularities. The Committee noticed with anxiety that in no less than 296 cases involving a total expenditure of Rs. 1,85,15,630, the Irrigation Department executed works in anticipation of the sanction of estimates. The Committee would like to have the explanation of the Department in justification of this expenditure and in all cases where expenditure incurred in anticipation of sanction exceeded Rs. 10,000.

The Committee desired to know the action taken by the Department against the Sub-Divisional Officer who was guilty of temporary mis-appropriation reported in paragraph 17 (3).

**Page 11—**

The Committee expressed anxiety on the two irregularities pointed out in paragraph 17 (4) and desired to know what justification was given by the officers concerned for these irregularities and what action was taken by the Department against the officials concerned. The Committee also desired to know the total number of work orders of Rs. 5,000 each which were irregularly issued by the Divisional Officer under the (iii) construction works mentioned in this paragraph

*Paragraph 17 (ii)*—The Committee would like to know what action was taken by the Department against this particular irregularity.

There was apparently no justification for the excess expenditure incurred in the mild steel bars reported in paragraph 17 (4) (iii) and would like to know the circumstances under which this additional expenditure was incurred. The date on which this steel was transferred and was actually utilised at the destination should also be reported. If this cartage was effected by road on account of inability of the Railway Department, then the intimation received from the Railway Department to this effect should also be laid before the Committee for information.

*Paragraph 17(6) (i)*—The disparity in the estimate and the area actually declared deserving of hardness allowance is very great. It amounts to nearly 17 times of the original estimate. The Committee would like to know the circumstances under which such inaccurate estimate was prepared as otherwise the apprehension is that there was an abuse of the provision for payment of hardness allowance.

*Paragraph 17 (6) (ii)*—The Committee observed that this was a case of almost dual payment for the same work. If the contractor was believed and paid for then apparently the expenditure incurred departmentally was not justified. The Committee further expressed the hope that in future no payment should ever be paid without actual measurement.

*Page 12—*

*Treasury Inspections*—The Committee observed that it would be advisable if general instructions are issued drawing attention of all concerned to the irregularities mentioned under Treasury Inspections for the future guidance of the staff.

*Misappropriation of Government money*—The Committee would like to have the full details of misappropriation in Government money mentioned in paragraph 1 (i). The report should cover the following points:—

- (1) the circumstances under which these large amounts were permitted to be handled by a clerk of an office;
- (2) the particulars of the office to which this misappropriation relates;
- (3) what departmental action was taken against the officials concerned; and
- (4) whether adequate security was obtained from the officials who were required to handle this money and the total amount recovered from the reported loss so far of Rs. 13,800.

*Paragraph 1 (ii)*—The Committee would like to know the present position of the case and the circumstances under which the official was allowed to handle this large amount of money without furnishing adequate security.

*Page 13—*

*Paragraph 1 (iii)*—The Committee observed that a large number of irregularities were committed in respect of the misappropriation of Rs. 7,567 and the irregularities were also committed by the Disbursing Officer. The committee would like to know the results of the departmental enquiry and the officials against whom it has been directed.

*Paragraph 4 (ii)*—The Committee desired to know the circumstances under which the sale proceeds of unclaimed property amounting to Rs. 14,545 were not credited to Government and also the present position of this case.

MUHAMMAD AMIN  
ACTING CHAIRMAN  
Public Accounts Committee.

**Proceedings of the 1st meeting of the Public Accounts Committee held in the Hon'ble Chief Minister's room at 9-00 a. m. on Tuesday the 3rd August 1954.**

*Present—*

- (1) The Hon'ble Malik Muhammad Feroze Khan Noon, Minister of Finance Punjab.
- (2) Ch. Muhammad Shafiq, M.L.A.
- (3) M. Abdul Haq, M.L.A.
- (4) Sheikh Muhammad Amin, M.L.A.
- (5) Mr. Joshua Fazl-ud-Din, M.L.A.
- (6) Sh. Manzur-ul-Hasan, M.L.A.
- (7) M. B. Ahmed, Esquire, Accountant-General, Punjab (*by invitation*).
- (8) S. Fazli Hossain, Esquire, Under-Secretary to Government, Punjab Finance Department (*by invitation*).

(Heads of Departments concerned were also present by invitation).

#### PROCEEDINGS

The Hon'ble Malik Muhammad Feroze Khan Noon, Minister of Finance was unanimously elected as Chairman of the Committee.

2. The Committee confirmed the proceedings of the meetings of the Committee held at Murree on the 8th, 9th and 11th June 1953.

*Appropriation Accounts for the year 1949-50*—The Committee orally examined the Heads of Departments along with the notes submitted by them. The Committee was generally satisfied with the explanations except in respect of the items noted below. In some cases, the Committee also made observations.

#### GRANT NO. 7—IRRIGATION (WORKS)

At the outset, the Chief Engineer, Irrigation Branch explained that during the year the conditions in the Irrigation Branch were such that irregularities could not be helped as staff was mostly inexperienced and not fully qualified—most of the Executive Engineers having been promoted from the rank of Overseers.

*Page 34—*

A (10)—*Nilibar Circle*—The Committee was not satisfied with the explanation submitted by the Department that the saving of Rs. 7,002 accrued mainly because of the scarcity of labour and observed that due care should be taken to make provision in accordance with requirements as accurately as possible.

B (1)—*Central Bari Doab Canal*—The Committee was not satisfied with the explanation and observed that the officer concerned should be warned for not anticipating the excess expenditure incurred by the department.

B (2)—*Derajat Circle (Rangpur Division)*—The Committee was not satisfied with the explanation and observed that in view of the eventual saving of Rs. 69,125 the re-appropriation of Rs. 10,150 was unnecessary. The Committee also desired the department to submit a report why in spite of the heavy expenditure incurred from year to year on embankments this item was still responsible for heavy recurring expenditure. The Chief Engineer explained that the expenditure is incurred on different reaches in different years and this was the reason, why expenditure has to be incurred every year. The Committee, however, decided to have a full report in the matter.

Page 35—

**B-(3)—Lower Chenab Canal East**—The Committee was not satisfied with the explanation and remarked that the officers responsible for not correctly estimating their requirements should be specifically warned to be careful in future.

**B-(6)—Lower Bari Doab Canal**—The Chief Engineer explained that general orders have issued that in future officers should have proper control over the budget grant. The Committee, however, desired that the explanations of the officers concerned in this case should be obtained and place on the record of the department.

**B-(7)—Lower Jhelum Canal**—The Committee was not satisfied with the explanation and remarked that the officer responsible for the large surrender of Rs. 1,13,354 should be warned to be careful.

**B-(8)—Upper Jhelum Canal**—The Committee noted that the estimate provide for 4,000 ballies out of which 785 were shown as taken back on stock and 767 actually used on work, leaving a balance of 448 which could not be accounted for. The Committee asked the Chief Engineer to ascertain and let it know what happened to the balance of 448 ballies.

The Committee further noted that the estimate provided for carriage of bushing from canal plantation for a distance of 32 miles. The Committee wanted that the Chief Engineer should satisfy himself personally whether the bushing could not be procured locally and further report why, and on what basis, it was provided.

Page 37—

**F-(1)—Derajat Circle (Muzaffargarh and D. G. Khan Divisions)**—The Chief Engineer stated that the officer responsible for failure to utilise funds has since been dismissed from service on account of general inefficiency and the reasons therefor could not be ascertained. The Committee asked the Chief Engineer to satisfy himself and send a report for circulation to the members of the Committee, whether any payments were made to Hindus.

Page 40—

**GG—Works**—The Committee wanted to know why the design of the work was altered resulting in an extra expenditure of Rs. 4½ lakhs. The Chief Engineer explained that the work was done by Military authorities for the protection of Jahangir's Tomb during floods and the Punjab Government paid for it. The Committee was inclined to the view that the cost of the extra expenditure should be recovered from the Central Government but it was decided that before moving in the matter Mr. K. A. Ghaffoor, who was then concerned with this work, should be asked to explain the matters fully for the consideration of the Committee.

#### GRANT No. 8—CHARGES ON IRRIGATION ESTABLISHMENT

Page 45—

**A-4 (ii)—Moghalpura Irrigation Workshops**—The Committee was not satisfied with the explanation and observed that this was a case of bad budgeting.

**A-10 (i)—Gross Charges—**

Page 46—

**A-11—Establishment Suspense—**

**C—Loss or Gain by Exchange—**

**Deduct—Cost of leave salary, etc. of the ex-I. S. E./P. S. E. officers debit-able to the East Punjab—**

Page 48—

**G-(9)—Pensionary Charges**—The Committee was not satisfied with the explanation of the Department that in the case of these items either Finance Department or Accountant-General is at fault. The Committee decided that

Finance Department should call a meeting of Chief Engineer, Irrigation Branch and Accountant-General, Punjab in order to determine the responsibility of the department concerned and submit a report to the Committee within a month.

*Page 47—*

*G.(1)—Chief Engineers—*The Committee was not satisfied with the explanation and observed that this was a case of bad budgeting and that the officers concerned should be warned to be more careful in future.

(H. C. M. left the meeting and Sheikh Muhammad Amin occupied the Chair at this stage).

#### GRANT No. 2—IRRIGATION—CAPITAL

*Page 54—*

*B.(1)—Central Bari Doab Canal—*The Committee was not satisfied with the explanation and remarked that the savings should have been surrendered in time and that such lapses should not recur and that the officer concerned in this case should be warned.

*B.(3)—Lower Chenab Canal East—*The Committee was not satisfied with the explanation and observed that the officer concerned should be warned to be more careful in future.

*Page 56—*

*D.(2)—Other Suspense Accounts—*The Committee was satisfied with the explanation but observed that in future debits should be raised as and when necessary and not accumulated for adjustment on a later stage which eventually results in the excess.

*Page 11—*

*Sub-para. (6) (i) and (6) (ii) of Audit Report—*

*6 (i)—*The Committee was satisfied with the explanation but remarked that the department should be more vigilant as well as strict in allowing hardness allowance.

*6 (ii)—*The Committee was not satisfied with the explanation and desired a full report in the matter stating the action taken against the persons at fault.

MUHAMMAD AMEEN

ACTING CHAIRMAN

Public Accounts Committee

FEROZ KHAN NOON

FINANCE MINISTER

Chairman, Public Accounts Committee

**Proceedings of the 2nd meeting of the Public Accounts Committee held in the Hon'ble Chief Minister's room in the Punjab Civil Secretariat at 9-30 a.m. on Wednesday the 4th August 1954.**

**Present—**

- (1) The Hon'ble Malik Muhammad Feroz Khan Noon, Minister of Finance, Punjab.
  - (2) Ch. Muhammad Shafiq, M.L.A.
  - (3) M. Abdul Haq, M.L.A.
  - (4) Sheikh Muhammad Amin, M.L.A.
  - (5) Mr. Joshua Fazal-ud-Din, M.L.A.
  - (6) Sh. Manzur-ul-Hasan, M.L.A.
  - (7) M. B. Ahmad, Esquire, Accountant-General, Punjab (*by invitation*).
  - (8) S. Fazli Hossain, Esquire, Under-Secretary to Government, Punjab Finance Department (*by invitation*).
- (Heads of Departments were also present by invitation).

**PROCEEDINGS**

The Committee resumed the oral examination of the Heads of Departments concerned in connection with the explanatory notes furnished by them relating to the outstanding items in the Appropriation Accounts for the year 1949-50. The Committee was satisfied with the explanations except in respect of the following items:—

**GRANT No. 33—MISCELLANEOUS**

*Page 198—*

*J-20—Expenditure in connection with Camps for movement of Refuge and Evacuees—*The Committee was not satisfied with the explanation and observed that this was a case of bad budgeting and the officers concerned should be warned to be more careful in future.

*J-21 (a)—Gross Charges—*The Committee was not satisfied with the explanation and observed that the supplementary grant of Rs. 20 lakhs obtained by the department was excessive as is evident from the fact that it subsequently surrendered a sum of Rs. 7,56,440. The Department should be careful in future in the matter of preparing its budget as accurately as possible.

*J-21 (b)—Deduct—Recoveries—*It was pointed out that Treasury office were at that time not forwarding the statements of payments regularly to the office of Custodian and this was one of the reasons that it was not possible to watch the progress of expenditure against the sanctioned grant. The Accountant-General stated that things have since improved and the Treasury Officers are now submitting such statements regularly in time. In view of this position the Committee observed that no further action was necessary.

*page 12—*

*Mis-appropriation of Government money—Paragraph 1 (i) and Paragraph (ii) of Audit Report—*(i) The Committee was not satisfied with the explanation and desired to know why the loss of Rs. 13,800 has so far neither been recovered nor written off. The Committee further wanted to know why security was not taken from the clerk at fault.

(ii) In regard to the loss of Rs. 15,053, the Committee wanted to have the following information.

(a) Who was the supervising officer at the time when this loss (mis-appropriation) took place?

(b) When did this mis-appropriation take place?

- (c) What action was taken by the Department in the matter.
- (d) Why adequate security was not taken from the clerk at fault. How long did the clerk in question continue to be in Government service after the misappropriation and why no action was taken when he was still in service.
- (e) Why the investigation of the case has not so far been completed.

Page 13—

*Paragraph 4 (ii) of Audit Report—Credits into treasury wanting—*The Committee desired to know the circumstances under which the amount of Rs. 14,545 was not credited to Government account in time.

#### GRANT No. 10—GENERAL ADMINISTRATION

Page 69—

*L-1 (1)—Pay of Officers and L-1 (2)—Pay of Establishment—*The Committee desired to know the circumstances under which the appointment of an O. S. D. made in the Punjab Civil Secretariat which resulted in the excess of Rs. 5,770. The Committee further wanted to know the circumstances under which a part of the staff from the abolished branches of the Punjab Civil Secretariat was retained and amalgamated with the remaining branches of the Food Department instead of their reversion to the parent offices. The Committee was satisfied with the rest of the explanation.

*L-2—Legal Remembrancer and Secretary, Legislative Department—*The Committee was generally satisfied with the explanation but wanted to know in detail the circumstances under which certain officials had to visit Murree to discuss urgent and important cases with Legal Remembrancer, who was recessing there especially when there was no budget provision for this.

(The Hon'ble Malik Muhammad Feroz Khan Noon, Finance Minister, left the meeting and Sh. Muhammad Amin occupied the Chair at this stage).

#### CAPITAL OUTLAY ON SCHEMES OF STATE TRADING

Page 9—

*Paragraph 14 of Audit Report—Financial Irregularities, losses, etc.—*The Committee was not satisfied with the explanation and observed that, in spite of the fact that the amount of loss has been recovered, it would still like to know the following:—

- (i) Full facts of the case.
- (ii) Finance involved.
- (iii) Why action was not taken against the persons at fault.
- (iv) Whether the persons at fault are still working in Department.

#### GRANT No. 10—GENERAL ADMINISTRATION

Page 9—

*Paragraph 14 of Audit Report—Financial irregularities, losses, etc.—*The Committee was not satisfied with the explanation for the loss of Rs. 2,025 in the Criminal Tribes Department and desired to have a detailed report of the circumstances under which it occurred. The Committee further desired to know the reason for apportionment of the recovery between the Proagation and Criminal Tribes Officer and his clerk and why full amount was not recovered from the Officer himself who was expected to supervise the work of his clerk.

#### GRANT No. 12—JAILS AND CONVICT SETTLEMENTS

Page 82—

*B-1—Jails Manufactures—Central Jails—*The Committee was not satisfied with the explanation and asked the Inspector-General to submit a report of the action taken against the contractor the non-compliance with the orders for the supply of woollen yarn.



## GRANT No. 17—MEDICAL

Page 105—

**B-5—Dental Hospital, Lahore—**The Committee was not satisfied with the explanation and desired to have a detailed explanation of the Department as to how and why payments were made to Dr. Gill. The Committee further wanted to know the circumstances why the papers relating to the correspondence passed between him and Government are not forthcoming.

**B-8 (4)—Grants to Hospitals and Dispensaries—**The Committee was satisfied with the explanation of the department stating the circumstances under which the savings occurred. It, however, remarked that in the matter of medical relief the department should endeavour to make the best use of the money allotted to for the good of the public and not surrender it as a matter of course.

**C—Grants for Health purposes—**The Committee was not satisfied with the explanation and observed that the saving should have been surrendered in time. As however, Director, Health Services, explained that the matters had since been improved no further action was considered necessary.

Page 107—

**J—Works—**The Committee was not satisfied with the explanation and wanted Director, Health Services to examine the matter in detail and let the Committee know—

- (i) Why the work was done beforehand and under whose orders or sanction was this done ;
- (ii) Was it done under Director, Health Services, orders or sanction ;
- (iii) Who were the persons responsible for this work and what action was taken against them ;

The Committee expressed the view that in future the Public Works Department should work under the orders/sanction of the departmental head (Director Health Services) and no expenditure should be incurred unless the proper sanction has been obtained.

## GRANT NO. 18—PUBLIC HEALTH

Page 109—

**A-3 (2)—Pay of Establishment—**

**A-3 (3)—Other Charges—**

**C—Expenses in connection with Epidemic Diseases—**The Committee was not satisfied with the explanation and desired that responsibility should be fixed for the late adjustments and the officials at fault should be warned to be careful in future.

## CAPITAL OUTLAY ON SCHEMES OF AGRICULTURE IMPROVEMENT AND RESEARCH

Page 125—

**A—Purchase of Cotton Seed under the Cotton Control Act—(a)—Cost of Cotton Seed, etc.,—**The departmental representative explained that according to his information the saving of Rs. 1,48,664 was due to the fact that sufficient quantity of pure seed was not available. The Committee was not satisfied with this explanation and wanted to have a detailed explanation based on record and not on surmise.

**MUHAMMAD AMEEN**

**FEROZ KHAN NOON**

**ACTING CHAIRMAN**

**FINANCE MINISTER**

*Public Accounts Committee.*

*Chairman, Public Accounts Committee.*

**Proceedings of the 3rd meeting of the Public Accounts Committee held in the Hon'ble Chief Minister's room in the Punjab Civil Secretariat at 9-30 a.m. on Thursday the 5th August 1954.**

**Present—**

- (1) The Hon'ble Malik Muhammad Feroz Khan Noon, Minister of Finance, Punjab.
  - (2) Ch. Muhammad Shafiq, M.L.A.
  - (3) M. Abdul Haq, M.L.A.
  - (4) Sheikh Muhammad Amin, M.L.A.
  - (5) Mr. Joshua Fazal-ud-Din, M.L.A.
  - (6) Sh. Manzoor-ul-Hassan, M.L.A.
  - (7) M. B. Ahmad, Esquire, Accountant-General, Punjab (*By invitation.*)
  - (8) S. Fazli Hossain, Esquire, Under-Secretary to Government, Punjab, Finance Department (*By invitation.*)
- (Heads of Departments were also present by invitation).

**PROCEEDINGS**

The Committee continued the oral examination of the Heads of Departments concerned in connection with the explanatory notes furnished by them relating to the outstanding items in the Appropriation Accounts for the year 1949-50. The Committee was satisfied with the explanations except in regard to the items mentioned below :—

**GRANT No. 33—MISCELLANEOUS**

**Page 196—**

**J-5—Local Government Inspectorate—**The Committee was not satisfied with the explanation and remarked that the department failed to surrender the amount of savings in time.

**Page 197—**

**J-7—Municipal Elections Officer—**The Committee was not satisfied with the explanation and remarked that department could anticipate and surrender the amount of saving in time.

**GRANT No. 36—LOANS AND ADVANCES BEARING INTEREST**

**Page 218—**

**A—Loans to Municipalities—**The Committee was not satisfied with the explanation and observed that the department should have taken steps to provide funds in the budget and further desired that the A. G. should look into the matter and satisfy himself that the sanction existed for the expenditure which was actually incurred by the Department.

**General—**Ch. Muhammad Shafiq stated that he has observed that in a number of cases, Heads of Departments have not appeared before the Committee but have sent their representatives. He further observed that a number of departmental representatives, who had appeared before the Committee, were not fully prepared on the subjects for which they were called in for examination. It was decided that if any Head of Department is prevented for any special reason to be present in the meeting of the Committee he should obtain the permission of Honourable Chief Minister before hand for his absence.

(At this stage H. C. M. left the meeting and Sh. Muhammad Amin occupied the Chair).

**GRANT No. 10—GENERAL ADMINISTRATION**

**Page 71—**

**(2)—Pay of Establishment—**The Committee was not satisfied with the explanation and desired to have full details showing how the excess

Rs. 63,496 occurred. The Committee also desired that the attention of the Deputy Commissioners should be invited to the need for preparing accurate estimates.

**Q-1 (6)—Contingencies**—The Committee was not satisfied with the explanation and observed that the department should have been careful enough in originally estimating its budget requirements so that the necessity of a huge reappropriation (Rs. 1,47,260) would not have arisen later.

#### **GRANT No. 36—LOANS AND ADVANCES BEARING INTEREST**

Page 218—

**D-1—Advances under Land Improvement Loans Act—**

**D-2—Advances under Agriculturists Loans Act**—The Committee was satisfied with the explanations, but observed that the formalities for the grant of taccavi loans should be completed as expeditiously as possible.

#### **GRANT No. 22—INDUSTRIES**

Page 131—

**A-4 (11)—Government Demonstration Weaving Factory, Shahdara**—The Committee was not satisfied with the explanation but do not recommend any action further as the officer who was responsible for loose Control of expenditure had already been warned and has also since retired.

Page 13—

**Paragraph 1 Item (iii) of Audit Report—Misappropriation of Government money**—The Committee desired to examine the Labour Commissioner on the subject.

#### **GRANT No. 24—CIVIL WORKS**

Page 142—

**W-2 (1)—Repairs**—The Committee was not satisfied with the explanation and desired to have full information on the subject indicating the roads repaired in consequence of the floods and the expenditure incurred on each one of them.

Page 11—

**Paragraph 17 (4) (iii) of the Audit Report**—The Committee was satisfied with the explanation but observed that such a case of unnecessary expenditure should not recur in future.

#### **GRANT No. 26—ELECTRICITY SCHEMES—WORKING EXPENSES**

Pages 152—167—

#### **GRANT No. 29—ELECTRICITY SCHEMES—CAPITAL EXPENDITURE**

Pages 172—177—

The Committee was not fully satisfied with the explanations but observed that as the department was pulling up the officials responsible for bad budgeting, etc., no further action was necessary.

#### **GRANT No. 36—LOANS AND ADVANCES BEARING INTEREST**

Page 218—

**B-9—Advances to Rahwali Sugar Factory**—The Committee was not fully satisfied with the explanation and observed that the amount could have been surrendered in time.

Page 12—

**Page 12 of the Audit Report—Treasury Inspections**—The Committee was informed that the local officers are now attending to the inspection work

regularly in accordance with the standing instructions. The Committee expressed the hope that this regularity will be kept up in future.

Vote demands  
~~Taken~~ ~~for~~ ~~amounting to minus figures~~  
 Executive appropriation  
 sanction

2. The Committee approved the proposal of the Accountant-General, Punjab, which was agreed to by the Finance Department, that token vote/executive sanction should be obtained for demand amounting to *minus* figures in order to have uniformity of procedure already prevailing in the Central Government and other Provincial Governments of Pakistan.

*Time limit for accepting paragraphs relating to financial irregularities, and its comments, etc. for insertion in the Audit Reports or in the notes, etc., below the Appropriation Accounts—*

3. It was decided to consider this item at the next meeting of the Committee.

*Memo. on the printing of notes in Appropriation Accounts—*

4. The Committee considered the explanation of the Accountant-General and approved his suggestions that the existing practice of including brief notes and explanations in the Appropriation Accounts should continue and that Heads of Departments should, as heretofore, be asked to give detailed explanations in cases where the Committee so desires.

*Short note indicating the precise function of Public Accounts Committee—*

5. The Committee noted the contents of this note.

6. The Committee considered the statement showing the action taken on the recommendations of the Public Accounts Committee made in its report on the Appropriation Accounts and Finance Accounts 1947-48 (Post-partition) and had no comments to make.

7. It was decided that the next meeting of the Committee should be held at Murree on the 3rd, 4th, 6th and 7th September 1954.

MUHAMMAD AMEEN

ACTING CHAIRMAN

Public Accounts Committee.

FEROZ KHAN NOON

FINANCE MINISTER

Chairman, Public Accounts Committee.

**Proceedings of the 4th meeting of the Public Accounts Committee, held in the Town Hall, Murree, at 9-30 a.m., on Friday, the 3rd September 1954.**

**Present—**

1. Ch. Muhammad Shafiq, M.L.A.
2. Sh. Muhammad Amin, M.L.A.
3. Mr. Joshua Fazl-ud-Din, M.L.A.
4. Sh. Manzur-ul-Hassan, M.L.A.
5. S. Abdul Hamid Naki, M.L.A.
6. Riaz-ud-Din Ahmad, Esquire, C.S.P., Secretary to Government, Punjab, Finance Department (*by invitation*).
7. M. B. Ahmad, Esquire, P.A. & A.S., Accountant-General, Punjab (*by invitation*).
8. S. Fazli Hossain, Esquire, Under-Secretary to Government, Punjab Finance Department (*By invitation*).

**PROCEEDINGS**

In the absence of the Hon'ble Malik Muhammad Feroz Khan Noon, Minister of Finance, Ch. Muhammad Shafiq, M. A., was unanimously elected as Acting Chairman of the Committee.

2. The Committee confirmed the proceedings of the meetings of the Committee, held at Lahore, on the 3rd, 4th and 5th August 1954.

3. The Committee then considered the memorandum regarding the fixation of time-limit for accepting paragraphs relating to financial irregularities, and comments, etc., for insertion in the Audit Reports or in notes, etc., below the Appropriation Accounts and approved the following suggestions—

- (i) The Heads of Departments should forward their comments on the Accountant-General's draft paragraphs for inclusion in the Appropriation Accounts and the Audit Reports thereon within 6 weeks (10 weeks in the case of the High Commissioner for Pakistan in U.K.) of the date of issue of a reference from the Accountant-General.
- (ii) If the audit office does not hear anything to the contrary from the Heads of Departments within the said period, the Accountant-General will treat the draft paragraphs as final and insert in them in the relevant Accounts and Reports. Before doing so the Accountant-General will, however, issue normal reminders within one month of the issue of the above-mentioned communication. Thereafter a demi-official reminder will be issued by him requiring the Administrative Department to acknowledge its receipt within a week. In the absence of a favourable response, the paragraphs will be treated as final (by adding therein the fact that the Head of Department failed to give any reply though he was given due opportunity to do so) and incorporated in the relevant Reports under intimation to the Administrative Department concerned.
- (iii) The Accountant-General will send the last demi-official letter by registered post, acknowledgement due. He will also send a copy of the same to Finance Department for information.

\* \* \* \* \*

**FINANCE ACCOUNTS, 1949-50**

5. The Committee noted the position disclosed in the Finance Accounts for the year 1949-50 and observed that there has been a general tendency of exceed-

ing the budget allotment, particularly in the case of the following departments:--

- (1) Civil Works.
- (2) Police.
- (3) Civil Administration.
- (4) Jail.

\* \* \* \* \*

MUHAMMAD SHAFIQ  
ACTING CHAIRMAN  
*Public Accounts Committee*

**Proceedings of the 5th meeting of the Public Accounts Committee, held in the Town Hall, Murree, at 9-30 a. m. on Saturday, the 4th September 1954.**

**Present—**

1. Ch. Muhammad Shafiq, M.L.A. (*Acting Chairman*).
2. Sh. Muhammad Amin, M.L.A.
3. Mr. Joshua Fazl-ud-Din, M.L.A.
4. Sh. Manzur-ul-Hasan, M.L.A.
5. Riaz-ud-Din Ahmad, Esquire, C.S.P., Secretary to Government, Punjab, Finance Department (*By invitation*).
6. M. B. Ahmad, Esquire, P.A. & A.S., Accountant-General, Punjab (*By invitation*).
7. S. Fazli Hossain, Esquire, Under-Secretary to Government, Punjab, Finance Department (*By invitation*).

**PROCEEDINGS**

*Accounts and Reviews of Government Commercial concerns*—The Committee took up the examination of the Accounts and Reviews of working of the Government Commercial concerns during the year, 1949-50.

**Page 223—**

*The Punjab Arts and Crafts Depot, Lahore*—The Committee observed that from a purely commercial point of view the Depot was a losing concern. The increase in expenditure, particularly of salaries, as compared with the small turnover was not justified. The fact that the Depot was included in the list of commercial concerns induces the Committee to expect that it should normally give profit. If, however, the main object of this concern is to encourage arts and crafts the Committee would then like to know what benefit had accrued from the running of this concern.

The Committee also liked to know how the amount of Rs. 9,439 (expenditure on the development side) has been utilised. The Committee, further wanted to know the details of the losses on account of goods found short and the circumstances under which this happened and what steps have been taken in that respect.

**Page 224—**

*Government Demonstration Weaving Factory, Shahdara*—The Committee was satisfied with the working of the factory but observed that the number of looms working was rather small and suggested that the department might consider the possibility of increasing that number and expanding the activities of the factory. The Committee would like to meet the Head of Department to discuss the desirability of taking these steps.

**Page 230—**

*Provincial Stationery Office*—The Committee would like to know the cause or the loss of Rs. 1,899 on account of the writing off unserviceable stocks. It would also like to have explanation for the loss of Rs. 10,167 due to annual revaluation of stores.

**Pages 251—256—**

*The Lahore Omnibus Service*—The Committee noted that the profit from the Lahore Omnibus Service was disproportionately small as compared with other Government Transport Services. It would like to have an explanation on this account. It was also found that the amounts spent on the consumption of stores was comparatively very large and the Committee would like to know the details of the stores purchased and the use to which they were put.

The Committee would also like to know from where the following items were purchased and whether any tenders were called before placing orders:—

	Rs.
(1) Twenty Studibakers cars	.. 3,42,764
(2) Six Avengers cars	.. 1,23,653
(3) Fifteen Austins cars	.. 2,35,723

The Committee noted that 30 vehicles were sold as Scrap for an amount of Rs. 6,097. It would also like to have the following details in respect of these vehicles:—

- (1) Make.
- (2) Date when first purchased.
- (3) Purchase price.
- (4) Mileage run.
- (5) Total expenditure on repairs and replacements during service.
- (6) Person to whom sold, whether sold by auction or to a private individual? Were tenders invited ?

the Committee would like to interview the Head of Department who should come and prepared for discussion of the points mentioned above.

**MUHAMMAD SHAFIQ,**  
 ACTING CHAIRMAN  
*Public Accounts Committee*



**Proceedings of 1st meeting of the Public Accounts Committee, held in the Hon'ble Chief Minister's Room at 10-30 a.m. on Thursday, the 3rd February 1955**

**Present—**

- (1) The Hon'ble Malik Muhammad Feroz Khan Noon, Minister for Finance, Punjab.
- (2) Malik Ghulam Nabi, M. L. A.
- (3) Sardar Abdul Hamid Nakai, M. L. A.
- (4) Sheikh Manzoor-ul-Hassan, M. L. A.
- (5) Chaudhri Muhammad Shafiq, M. L. A.
- (6) Mr. Joshua Fazal-ud-Din, M. L. A.
- (7) Soofi Abdul Hamid Khan, M. L. A.
- (8) M. M. Ahmad, Esquire, C.S.P., Secretary to Government, Punjab Finance Department (*By invitation*).
- (9) Muhammad Fazal-i-Haq, Esquire, Accountant-General, Punjab (*By invitation*).
- (10) S. Fazl-i-Hossain, Esquire, Under-Secretary to Government, Punjab, Finance Department (*By invitation*).

**PROCEEDINGS**

1. It was proposed by Ch. Muhammad Shafiq, M. L. A. and seconded by Malik Ghulam Nabi, M. L. A., that the Hon'ble Malik Muhammad Feroz Khan Noon, Minister for Finance, be elected Chairman of the Committee. There was no other proposal and the Hon'ble Malik Muhammad Feroz Khan Noon was unanimously elected Chairman of the Committee.

2. The Committee confirmed the proceedings of the meeting of the Committee, held at Murree, on the 3rd, 4th, 5th and 7th of September 1954.

3. The Committee then noted the comparative statement of accounts for the years 1946-47, 1947-48 (Post-partition) to 1952-53, Revised Estimates 1953-54 and Budget Estimates, 1954-55.

4. The consideration of the memorandum, relating to the incidental charges on imported indigenous wheat, was postponed as it was decided that it should be taken up in the presence of Mr. Muhammad Amin who was absent.

5. The Committee then considered the memorandum prepared by the Finance Department relating to Grant No. 8—Charges on Irrigation Establishment and made the following observations:—

*Page 45 of the Appropriation Accounts—*

A-10 (i)—*Gross Charges (Rs. 8,718)*—The Committee considered that the Irrigation Branch was ultimately responsible for the variation in question and observed that such irregularities should not recur.

*Page 46 of the Appropriation Accounts—*

A-11—*Establishment Suspense*—The Committee was satisfied with the explanation.

Deduct—*Cost of leave salary, etc. of the ex-I.S.B. & I.S.B. Officers debitabie to the East Punjab (Rs. 86,868)*—The Committee considered that the Irrigation Branch was ultimately responsible for the variation and observed that such irregularities should not recur.

*Page 12 of Audit Report—*

*Misappropriation of Government money—Paragraph 1 (ii)*—The Committee was not satisfied with the explanation and observed that Government should take suitable action against the officer who did not take security from the official at fault. The Committee further observed that if there are similar omissions elsewhere they should be rectified by issuing circular instructions.

*Misappropriation of Government money—Paragraph 1(ii)—*The Committee was not satisfied with the explanation and observed that the Inspector-General of Police should be asked to take early action for the arrest of the official at fault, who has since been declared a proclaimed offender. It was further decided that no action was required against the then D. R. C.

*Page 13 of Audit Report—*

*Credits into treasury wanting—Paragraph 4(ii)—*The Committee was satisfied with the explanation.

#### GRANT No. 10—GENERAL ADMINISTRATION

*Page 69 of the Appropriation Accounts—*

*L-1 (1)—Pay of Officers—*The Committee was not satisfied with the explanation and observed that such omissions should be avoided in future.

*L-1 (2)—Pay of Establishment—*The Committee was satisfied with the explanation.

*Page 69 of the Appropriation Accounts—*

*L-2—Legal Remembrancer and Secretary, Legislative Department—*The Committee was satisfied with the explanation.

*Page 71 of the Appropriation Accounts—*

*Q-1 (2)—Pay of Establishment—*The Committee accepted the explanation as satisfactory.

*Q-1 (6)—Contingencies—*The Committee was satisfied with the explanation.

*Page 9 of the Audit Report—Paragraph 14—Financial Irregularities, Losses, etc.—*

*(i) Loss due to careless handling of an advance of Rs. 22,531 by a Foodgrain Supervisor—*The Committee was not satisfied with the explanation and observed that the procedure followed for the termination of the services of the two Foodgrain Supervisors was defective. It was further remarked that these two officials one of whom is now a Cloth Inspector and the other a Sub-Inspector, Police, C. I. D. at Rawalpindi should not have been re-employed by the Government. Their past delinquencies in the Food Department should now be brought to the notice of their present departmental heads concerned who can examine if their further retention in service is justified.

*(ii) Loss of Rs. 2,025 in the Criminal Tribes Department—*The Committee desired that it should be ascertained whether the official responsible for the loss is still serving under Government, and if so, he should be warned and the facts of this case should be placed on his personal file.

#### GRANT No. 12—JAILS AND CONVICT SETTLEMENT

*Page 82 of the Appropriation Accounts—*

*B—Jails Manufacture—B-1—Central Jails—*The Committee was satisfied with the explanation.

#### GRANT No. 17—MEDICAL

*Page 102 of the Appropriation Accounts—*

*B-5—Panjab Dental Hospital, Lahore—*The Committee found the explanation to be satisfactory.

#### 38.A—HEALTH SERVICES

*Page 107 of Appropriation Accounts—*

*J—Works—*The Committee was satisfied with the explanation.

#### GRANT No. 18—PUBLIC HEALTH

*Page 109 of the Appropriation Accounts—*

*A-3 (2)—Pay of Establishment—*

*A-3 (3)—Other Charges—*

*C.—Expenses in connection with Epidemic Diseases—*The explanation was found to be satisfactory.

# 1—CAPITAL OUTLAY ON SCHEMES OF AGRICULTURAL IMPROVEMENT AND RESEARCH

Page 125 of the Appropriation Accounts—

*A—Purchase of cotton seed under the Cotton Control Act—(a)—Cost of Cotton Seed, etc.*—The Committee was satisfied with the explanation.

Page 13 of the Audit Report—

*Misappropriation of Government money—Paragraph 1 (ii)*—The Committee found the explanation to be satisfactory.

## GRANT No. 36—LOANS AND ADVANCES BEARING INTEREST

Page 218 of the Appropriation Accounts—

*A—Loans to Municipalities*—The Committee was satisfied with the explanation.

FEROZ KHAN NOON

FINANCE MINISTER

Chairman, Public Accounts Committee

**Proceedings of the 2nd meeting of the Public Accounts Committee held in the Cabinet Room in the Assembly Chambers at 10-00 a.m. on Saturday, the 19th March 1955**

*Present—*

- (1) The Hon'ble Malik Muhammad Feroze Khan Noon.
  - (2) Malik Ghulam Nabi, M. L. A.
  - (3) Sardar Abdul Hamid Naki, M. L. A.
  - (4) Mr. Muhammad Amin, M. L. A.
  - (5) Mr. Joshua Fazal-ud-Din, M. L. A.
  - (6) M. M. Ahmad, Esquire, C.S.P., Secretary to Government, Punjab, Finance Department (*By invitation*).
  - (7) Muhammad Fazal-i-Haq, Esquire, Accountant-General, Punjab
  - (8) S. Fazli Hossain, Esquire, Under-Secretary (Budget) to Government Punjab, Finance Department (*By invitation*).
- (Heads of Departments concerned were also present by invitation).

**PROCEEDINGS**

The Committee confirmed the proceedings of its meeting held on the 3rd February 1955.

2. The Committee considered the draft of its report on the Appropriation Accounts and Finance Accounts of the Punjab Government for the year 1948-49 and the members present signed it.

3. The Committee considered the memorandum relating to incidental charges on imported indigenous wheat. A Sub-Committee consisting of Mr. Muhammad Amin, M.L.A., Mr. M. M. Ahmad, C. S. P., Finance Secretary and Mr. M. A. Rashid, P. C. S., Director, Food Purchases, was appointed to go into the question of the feasibility of future reducing the staff of the Food Department and also to examine and report on the propriety of the various elements comprised in the incidental charges.

4. It was stated by the Accountant-General that in connection with the preparation of the Appropriation Accounts and Finance Accounts for the year 1962-63 some Heads of Departments had not replied in spite of the fact that they were reminded several times and in some cases their replies awaited for the last two years. It was decided that the Heads of Departments at fault should be informed through a letter that if the outstanding replies are not furnished to the Accountant-General, Punjab, within a month, adverse remarks would be made in their annual reports and placed on their personal files.

**APPROPRIATION ACCOUNTS FOR THE YEAR 1949-50**

5. The Committee then proceeded to examine the explanations of outstanding items furnished by the Heads of Departments concerned on the points previously noted by the Committee while examining the Appropriation Accounts, 1949-50. The Heads of Departments concerned were also examined orally.

**GRANT No. 24—CIVIL WORKS—Page 142—**

*W-2 (1) Repairs*—The Committee examined the Head of Department but was not fully satisfied with the explanation furnished by him. The Committee decided that a scheme should be worked out wherein duty of planting trees on roadside and maintaining berms, etc., in proper condition should be entrusted to the owners or tenants whose fields adjoin the road and the Public Works Department, Buildings and Roads Branch, should pay a small sum as compensation. This experiment should first be carried out in a Village Project Area.

# ACCOUNTS AND REVIEWS OF GOVERNMENT COMMERCIAL CONCERNS

6. *The Punjab Arts and Crafts Depot, Lahore*—The Director of Industries explained that if more money is given to him as a rotating capital for the purchase of material he will be in a position to show more profits and also show a reduction in the overhead charges of establishment. It was decided that the Director of Industries should be given a sum of Rs. 1 lakh per annum as working capital and not as a rotating personal ledger account.

7. *The Government Demonstration Weaving Factory, Shahdara*—The Committee was satisfied with the working of this concern. On the request of Director of Industries the Committee decided to recommend that funds should be given for the installation of 180 more looms.

8. *The Provincial Stationery Office*—The Committee was satisfied with explanation.

9. *The Lahore Omnibus Service*—The Committee was satisfied with the explanation. The Committee further decided that Financial Commissioner, Development, should study the working of Transport Services in the East Punjab and the law prevalent there so that the question of associating and private enterprise in the matter of road transport should be worked out in the light of the conditions obtaining here. It was contemplated that a Corporation should be formed wherein the Directors should be chosen according to their shares, and the percentage of the shares of the participants in the Corporation should be as follows :—

	per cent
(1) Central Government	.. 25
(2) Provincial Government	.. 38
(3) Private persons	.. 37

The Committee further decided that in future the Transport Board should show the full amount of gross receipts and that whatever concession is given to student, etc., should be shown as reduction in receipts. This will give a correct picture of the revenues of the Board and will also show the amount foregone by way of concessions.

FEROZE KHAN NOON  
FINANCE MINISTER  
*Chairman, Public Accounts Committee.*

**Proceedings of the first meeting of the Public Accounts Committee held in the Committee Room of the West Pakistan Secretariat, at 11-00 a. m. on Monday, the 16th December, 1957.**

**Present—**

1. Mr. Abdus Sattar Pirzada, Finance Minister, West Pakistan.
2. Al-Haj Muhammad Hashim Gazdar, M.P.A.
3. Chaudhri Muhammad Ahsan, M.P.A.
4. Allama Rehmutallah Arshad, M.P.A.
5. Mr. Madhavji Dharsibhai, M.P.A.
6. Mir Ali Mardan Khan Ghulam Raza Khan Talpur, M.A., LL.B., M.P.A.
7. Mr. Shafqat Hussain Shah Atta Hussain Shah Musavi, B.A., LL. B. M.P.A.
8. Syed Nazar Hussain Shah, M.P.A.
9. Lieut. Khan Muhammad Yousaf Khan Qassam Khel Tarakzai Mohamand, M.P.A.
10. Haji Muhammad Nazif Khan, M.P.A.
11. Khan Muhammad Aslam Khan, M.P.A.
12. Mir Abdul Qayyum, B.A. LL. B., M.P.A.
13. A.G. N. Kazi, Esquire, C.S.P., Secretary to Government, West Pakistan, Finance Department (*By invitation*).
14. Muhammad Fazal-i-Haq, Esquire, P.A. & A.S., Accountant-General, West Pakistan Lahore. (*By invitation*).
15. N.A. Jafarey, Esquire, P.A. & A.S., Director of Audit (Works), West Pakistan, Lahore, (*By invitation*).
16. A.H. Butt, Esquire, P.A. & A.S., Comptroller, Northern Area, West Pakistan, Peshawar. (*By invitation*).
17. M. Anwar Sheikh, Esquire, P.A. & A.S., Comptroller, Southern Area West Pakistan, Karachi (*By invitation*).
18. S. Fazl-i-Hussain, Esquire, Deputy Secretary (Budget) to the Government of West Pakistan, Finance Department, (*By invitation*).

**PROCEEDINGS**

It was proposed by S. Shafqat Hussain Shah Atta Hussain Shah Musavi, M.P.A., and seconded by Al-Haj Muhammad Hashim Gazdar, M.P.A., that Mr. Abdus Sattar Pirzada, Finance Minister, West Pakistan, be elected Chairman of the Committee. Mr. Abdus Sattar Pirzada was unanimously elected Chairman of the Committee.

2. The Committee considered the Memorandum of the Accountant-General, West Pakistan, and agreed to his proposal contained therein, viz., the explanatory notes for the modifications of the original at present exhibited in column 1 of the Appropriation Accounts should be omitted in the future.

3. The Committee considered the Memorandum prepared by the Finance Department on the subject of Schedule of New Expenditure and decided that items involving an expenditure of less than Rs. 10,000 should be omitted from the Schedule of New Expenditure Volume to be presented to the Provincial Assembly and included direct in the Budget Estimates.

4. The Committee proceeded to examine the notes submitted by the heads of departments relating to the Appropriation Accounts of the Punjab Government for the years, 1949-50.

# APPROPRIATION ACCOUNTS OF THE FORMER PUNJAB FOR THE YEAR 1949-50

## GRANT No. 7—IRRIGATION WORKS

Page 34—

B (2)—*Derajat Circle (Rangpur Division)*—The Committee was satisfied with the explanation.

Page 35—

B (8) *Upper Jhelum Canal*—The Committee wanted to examine the Chief Engineer, Irrigation, orally to inquire why proper account of ballies was not maintained and what action was taken against the official at fault.

Page 37—

F (1) *Derajat Circle (Muzaffargarh and Dera Ghazi Khan Divisions)*—The Committee was satisfied with the explanation.

Page 40—

G.G.—*Works*—The Committee decided that the Chief Engineer, Irrigation should be examined orally, especially with regard to the point whether the Central Government have paid their share of the expenditure incurred on the work of the protection of Jehangir's Tomb, which was taken up on their direction.

Page 11 of the Audit Report, 1951—

Para. 17 (4) (ii)—*Irregular purchaser of bricks by Executive Engineer, Lahore Division*—The Accountant-General, West Pakistan, pointed out that the explanation furnished by the Department was not correct because the correct classification was changed and secondly the cost of bricks was charged to an estimate which did not contain this item of work. The Committee decided to examine the Chief Engineer Irrigation, orally.

Para. 17(6)(ii) of the Audit Report (Page 11)—*Irregular or excessive payment*—The Committee decided to examine the Chief Engineer, Irrigation, orally.

Page 9-10 of the Audit Report.—

x                      x                      x                      x                      x                      x

The Committee then adjourned to meet again at 11.00 a.m. on the 17th December 1957.

ABDUS SATTAR PIRZADA

*Chairman, Public Accounts Committee.*

**Proceedings of the Second Meeting of the Public Accounts Committee held in the Committee Room of the West Pakistan Secretariat at 11-00 a. m. on Tuesday, the 17th December 1957.**

*Present—*

1. Mr. Abdus Sattar Pirzada.
  2. Al-Haj Muhammad Hashim Gazdar, M.P.A.
  3. Chaudhri Muhammad Ahsan, M.P.A.
  4. Mr. Madhavji Dharsibhai, M.P.A.
  5. Mir Ali Mardan Khan Ghulam Raza Khan, Talpur, M.A., LL. B., M.P.A.
  6. Mr. Shafqat Hussain Shah Atta Hussain Shah Musavi, B.A., LL.B. M. P. A.
  7. Syed Nazar Hussain Shah, M.P.A.
  8. Lieut. Khan Muhammad Yousaf Khan Qasam Khel Tarekzai Mohmand, M.P.A.
  9. Haji Muhammad Nazif Khan, M.P.A.
  10. Khan Muhammad Aslam Khan, M.P.A.
  11. Mir Abdul Qayyum, B.A., LL.B., M.P.A.
  12. A.G.N. Kazi, Esquire, C.S.P., Secretary to the Government of West Pakistan, Finance Department (*By invitation*).
  13. Muhammad Fazali-Haq, Esquire, P.A. & A S., Accountant-General, West Pakistan, Lahore (*By invitation*).
  14. N. A. Jafarey, Esquire, P.A. & A.S., Director of Audit (Works), West Pakistan, Lahore (*By invitation*).
  15. A. H. Butt, Esquire, P.A. & A. S., Comptroller, Northern Area, West Pakistan, Peshawar (*By invitation*).
  16. M. Anwar Sheikh, Esquire, P.A. & A.S., Comptroller, Southern Area West Pakistan, Karachi (*By invitation*).
  17. S. Fazl-i-Hussain, Esquire, Deputy Secretary (Budget) to the Government of West Pakistan, Finance Department (*By invitation*).
- (Heads of Departments concerned were also present by invitation).

**PROCEEDINGS**

The Committee took up the examination of the Heads of Departments.

**APPROPRIATION ACCOUNT OF THE FORMER PUNJAB GOVERNMENT FOR THE YEAR 1949-50**

**GRANT No. 7—IRRIGATION WORKS**

*Page 35—*

*B(8)—Upper Jhelum Canal*—Mr. S. A. Majid, the Additional Chief Engineer, Irrigation Branch, stated that the fact of receipt of balls has not been established as yet but there is evidence to show that they are entered in the measurement book. He further stated that the matter was referred to the Anti-Corruption Department but could not state what was the final position now. On inquiry, he informed the Committee that the matter could not be pursued further because the file could not be traced. He was asked to have a search made for the file and bring it to the meeting on the following day.

*Page 40—*

*G.G. Works*—The Additional Chief Engineer, Irrigation (Mr. S.I. Mehabub) explained at length how the work relating to the protection of the Jehangir's Tomb was executed and the Committee was satisfied with his explanation. On inquiry it was stated that the Central Government have not yet paid its share of the ex-



penditure amounting to Rs. 5,30,242. The Committee noted with concern that the amount had not been recovered by the Department so far and decided to recommend to Government that the matter should be pursued vigorously with the Central Government and the Finance Department should be apprised of the result.

*Page 11 of the Audit Report, 1961—*

*Paragraph 17(4)(ii)—Irregular purchase of bricks by Executive Engineer, Lahore Division—*The Additional Chief Engineer, Irrigation, explained the position and said that the maintenance estimates could not contain this item as provision is made on lump sum basis. The Committee came to the conclusion that the whole transaction of payment was wrong and decided to recommend to Government that proper action should be taken against the officer at fault and the Committee should be informed of the action taken. The Committee was, however, satisfied that no misappropriation had taken place.

x                      x                      x                      x                      x

*Excesses over voted grants and charged appropriations—*The Committee decided to recommend that the excesses over grants and appropriations mentioned in the Appropriation Accounts of the former Punjab Government for the year 1949-50 should be regularised.

**ABDUS SATTAR PIRZADA**

*Chairman, Public Accounts Committee.*

**Proceedings of the Fourth Meeting of the Public Accounts Committee, held in the Committee Room of the West Pakistan Secretariat at 11-00 a. m. on Thursday, the 19th December 1957.**

**Present—**

1. Mr. Abdus Sattar Pirzada.
2. Al-Haj Muhammad Hashim Gazdar, M.P.A.
3. Chaudhri Muhammad Ahsan, M.P.A.
4. Mr. Madhavji Dharsibhai, M.P.A.
5. Mir, Ali Mardan Khan Ghulam Raza Khan Talpur, M.A., LL. B., M.P.A.
6. Mr. Shafqat Hussain Shah Atta Hussain Shah Masavi, B.A., LL. B., M.P.A.
7. Syed Nazar Hussain Shah, M.P.A.
8. Lieut. Khan Muhammad Yousaf Khan Qasam Khel Tarakzai, Mohmand, M.P.A.
9. Haji Muhammad Nazif Khan, M.P.A.
10. Khan Muhammad Aslam Khan, M.P.A.
11. Mir Abdul Qayyum, B.A., LL.B., M.P.A.
12. A.G.N. Kazi, Esquire, C.S.P., Secretary to the Government of West Pakistan, Finance Department (*By invitation*).
13. Muhammad Fazal-i-Haq, Esquire, P.A. & A.S., Accountant-General, West Pakistan, Lahore (*By invitation*).
14. N.A. Jafarey, Esquire, P.A. & A.S., Director of Audit (Works), West Pakistan (*By invitation*).
15. A.H. Butt, Esquire, P.A. & A. S., Comptroller, Northern Area, West Pakistan, Peshawar. (*By invitation*).
16. M. Anwar Sheikh, Esquire, P.A. & A.S., Comptroller, Southern Area, West Pakistan, Karachi (*By invitation*).
17. S. Fazli Hussain, Esquire, Deputy Secretary (Budget) to the Government of West Pakistan, Finance Department (*By invitation*).

**PROCEEDINGS**

**APPROPRIATION ACCOUNTS OF THE FORMER PUNJAB GOVERNMENT FOR THE YEAR 1949-50**

**Page 89—**

**Jail Factories**—Al-Haj Muhammad Hashim Gazdar, raised the point that the Government should utilise the Jail labour to the maximum possible extent so that the Jails are made self-supporting and also endeavour to extend its activities on commercial lines so far as is possible. The Committee agreed with him and suggested that this aspect of the matter should be examined by Government.

**GENERAL**

(1) **Budget Volume**—Finance Secretary stated that the volume of the budget is fairly large and is susceptible of reduction. He mentioned that according to the old Punjab practice the items of new expenditure are being printed in the budget in bold type in addition to the regular items which are in ordinary type. There is thus duplication in the case of almost all primary units. This duplication can be easily avoided, especially when the details of schedule of new expenditure items can be found in a separate volume, which is also presented to the Legislature. Finance Secretary estimated that the volume of the budget will be reduced by about 1/5th if it was decided to eliminate bold type printing of Schedule of New Expenditure items. The Committee agreed to the proposal of the Finance Secretary.

(2) *Schedule of New Expenditure Volume*—Finance Secretary stated that in the Schedule of New Expenditure volume, there are a large number of items which are repeated from year to year. These items are technically new and have to appear in the volume as the sanction in their case is given from year to year, so that these items may come under review annually. The review will be carried out by Finance Department, but these items need not be printed in the Schedule of New Expenditure volume presented to the Assembly. The Committee agreed to the proposal of the Finance Secretary.

(3) *Major Roads and Works*—Finance Secretary stated that it is proposed to show major roads and other works individually in the budget to make it more informative. At present only lump sum provision is shown. The Committee agreed with the Finance and Secretary suggested that this decision should be given effect to in the budget for the year 1959-60.

ABDUS SATTAR PIRZADA

*Chairman, Public Accounts Committee.*

**Minutes of the first meeting of the *ad hoc* Public Accounts Committee held in the Governor's House (Conference Room) on Wednesday, the 25th November, 1959, at 5-00 p. m.**

*Present—*

- (1) Akhtar Hussain, Esq., Governor, West Pakistan (Chairman).
- (2) Syed Yaqub Shah, Retired Auditor-General of Pakistan (Member).
- (3) Mirza Fazal Rehman Khan, Retired Member, West Pakistan Public Service Commission (Member).
- (4) Yar Muhammad, Memon, Esq., Retired Secretary to the Government of former Sind (Member).
- (5) A.G.N. Kazi, Esq., C.S.P., Secretary to the Government of West Pakistan, Finance Department (*By invitation*).
- (6) Muhammad Fazal-i-Haq, Esq., P.A. & A.S., Accountant-General, West Pakistan, Lahore (*By invitation*).
- (7) S. Ahmad Ali Shah, Esq., P.A. & A.S., Director of Audit and Accounts (Works), West Pakistan (*By invitation*).
- (8) M. Anwar Sheikh, Esq., P.A. & A.S., Comptroller, Southern Area, West Pakistan, Karachi (*By invitation*).
- (9) Nazir Ahmad Chaudhri, Esquire, (P.A. & A.S., Comptroller, Northern Area, West Pakistan, Peshawar (*By invitation*).
- (10) S. Fazli Hossain, Esq., Deputy Secretary (Budget) to the Government of West Pakistan, Finance Department, Lahore (*By invitation*).
- (11) Heads of Departments concerned (*By invitation*).

1. *Outstanding items in the Appropriation Accounts of the former Integrating Provinces*—The Committee considered the question of examining the explanation received from the Heads of Departments on outstanding items arising for the Appropriation Accounts and took the following decisions:—

- (i) All excesses over grants or appropriations pertaining to pre-integration period (including those recommended by the previous Public Accounts Committee) should be regularised ;
- (ii) Cases pertaining to Appropriate Accounts examined by the former Public Accounts Committee in which there had been variations between the expenditure and grants or appropriation and other cases of defective budgeting not involving loss of Government money should be dropped and need not be pursued any further;
- (iii) The Committee should confine their examination to those cases only in which there have been serious irregularities and or loss of Government money is involved; and
- (iv) Finance Department, in collaboration with the Audit Department should examine the Heads of Departments and drop those items where Finance Department/Audit is satisfied with the explanations of the Heads of Departments. Other cases should be submitted to the Committee for consideration.

**Proceedings of the meetings held with the Audit Officers and the Heads of Attached Departments concerned in connection with the examination of outstanding Appropriation Accounts of the former Provinces, held on the 18th, 19th, 20th, 21st, 22nd and 23rd January, 1960 in the Committee Room of the West Pakistan Civil Secretariat, Lahore.**

*Present—*

- (1) Finance Secretary/Joint-Secretary, Finance.
- (2) Accountant-General, West Pakistan, Lahore.
- (3) Comptroller, Southern Area, West Pakistan, Karachi.
- (4) Director of Audit and Accounts (Works) West Pakistan, Lahore.
- (5) Comptroller, Northern Area, West Pakistan, Peshawar.
- (6) Heads of the Attached Department concerned or his representative.
- (7) Deputy Secretary (Budget), Finance Department.

**APPROPRIATION ACCOUNTS OF THE FORMER PUNJAB GOVERNMENT FOR THE YEAR 1949-50**

*Page 11 of the Appropriation Accounts—Paragraph 17(4)(ii)—Irregular purchase of bricks by the Executive Engineer, Lahore Division.*

*Dropped*

*General (i)*—It was decided that one month's notice should be given to the Departments to be prepared for the meetings of the *ad hoc* Public Accounts Committee.

*(ii)* It was noticed during the departmental meeting that certain departmental deputed junior officers to attend the meetings. Most of these junior officers (with the exception of the Forest Department) were not fully prepared to answer the questions raised at the meetings. It was decided that the necessity of Heads of Departments personally attending the meetings or deputing the next senior officers fully conversant within the task, in future should be brought home to all departments.

*(iii)* A further point was also raised at the meeting whether a junior officer of a department such as an office Superintendent even though of a Gazetted status could sign the explanation required for presentation at the Public Accounts Committee meetings. The Director, Audit and Accounts (Works) took an exception to such practice generally obtaining in the Irrigation Department. The Committee were of the view that the important nature of the meetings demanded that such explanations should invariably be issued over the signature of a more responsible Gazetted Officer of the Department concerned.

**ANNEXURE II**  
**STATEMENT SHOWING THE ACTION TAKEN ON THE RECOMMENDATIONS OF THE PUBLIC ACCOUNTS COMMITTEE**  
**MADE IN ITS REPORT ON THE APPROPRIATION ACCOUNTS AND FINANCE ACTS OF THE**  
**PUNJAB GOVERNMENT FOR THE YEAR 1949-50.**

Serial No.	Recommendations made by the Public Account Committee	Reference to Report	Action taken or proposed to be taken on the points noticed
1	2	3	4
1	(a) During the course of examination the Appropriation Accounts, it was felt by the Committee that explanations given in the Book under some of items were far too brief to be of any real assistance to the members who are otherwise laymen. It was therefore decided that in future a more detailed explanations should be given in the book, particularly in case of important and complicated items.	..	It was explained by the Accountant-General, Punjab, that the accounts would become too bulky if such elaborate details are given in them. Further anonymity is required to be observed in preparing the Appropriation Account. The instructions in the Audit Manual to ensure brevity in the preparation of Appropriation Accounts were shown to the Committee. The Committee considered the explanation of the Accountant-General and agreed with the suggestions that on existing practice the brief notes be allowed to be given in the Appropriation Accounts.
	(b) It was also decided that detailed explanations should be obtained from Heads of Departments in respect of those items which are not covered by the formula. Those explanations should be self-contained and sufficient number of copies should be obtained to enable Finance Department to circulate them to all the members for their advance information.	..	Necessary instructions were issued to all Heads of Departments.
	(c) The Accountant-General will also in future prepare a statement of items of Heads of Departments so that each Head of Department can where necessary be heard by the Committee at one time in respect of all items which with he may be concerned in the <i>proforma</i> prescribed by the Committee. The Committee further wished that it will be helpful if in the Audit Report a reference to the page on which the item is recorded is also given for facility of references.	..	The statement in question was/is being prepared by the Finance Department instead of the Audit Office.

Serial No.	Recommendations made by the Public Account Committee	Reference to Report	Action taken or proposed to be taken on the points noticed
2	It was decided by the Committee that short note be prepared by the Finance Department indicating precise function of the Public Account Committee so that the members may constantly keep them in mind in reviewing these reports and the Accountant-General, Punjab can take the permission of the Auditor-General to incorporate it at a suitable place in the Appropriation Accounts.		Since the functions of the Public Account Committee have already been clearly laid down in the Budget Manual and Rules of procedure, it was not considered necessary to append the note regarding functions of the Public Account Committee with the Appropriation Accounts. Necessary note in the form of a booklet was prepared by the Finance Department and circulated among the members of the Committee.
3	The Committee observed that it would be advisable if general instructions are issued drawing attention of all concerned to the irregularities mentioned under Treasury Inspections for the future guidance of the staff.	Page 12 of Audit Report Treasury Inspections.	Necessary instructions were issued to all concerned.
4	During the course of examination of Appropriation Accounts under the head "Irrigation (Works)—R(6)—Lower Bari Doab Canal" the Committee desired that the explanations of the Officers concerned for not having proper control over the Budget Grant should be obtained and place on the record of the Department.	Page 35, Appropriation Accounts.	The Department concerned was informed about the decision of the Committee for necessary action.
5	During the course of examination of the Appropriation Accounts under the head "Irrigation (Works)" the committee considered the explanations of the Department that either Finance Department or Accountant-General is at fault, and found that the explanations were not satisfactory. The Committee decided that Finance Department should call a meeting of Chief Engineer, Irrigation and Accountant-General, Punjab in order to determine the responsibility of the Department concerned and submit a report to the Committee within a month.	Page 46 and 48, Appropriation Accounts.	According to the decision a meeting was convened on the 22nd October 1954. Each item was considered and conclusion reached against each item, was reported to the Committee.

- 6 The Committee considered the explanation furnished by the Department under the head "Miscellaneous—J-20—Expenditure in connection with Camps for movement of Refugee and Evacuees. The Committee was not satisfied with the explanation and observed that this was a case of bad budgeting and decided that the Officers concerned should be warned to be more careful in future.
- 7 While considering the Appropriation Accounts under the Head "Public Health", the Committee was not satisfied with the explanations given and desired that the responsibility should be fixed for the late adjustment and officials at fault should be warned to be careful in future.
- 8 It was observed by the Committee that in a number of cases, Heads of Departments have not appeared before the Committee but has sent their representatives. It was further observed that a number of Departmental representatives, who had appeared before the Committee, were not fully prepared on the subjects for which they were called for. It was therefore decided by the Committee that if any Head of Department is prevented for any special reason to be present in the meeting of the Committee, he should obtain the permission of the Hon'ble Chief Minister before hand for his absence.
- 9 During the course of examination of the Appropriation Accounts under the head "25—General Administration", the Committee desired that the attention of the Deputy Commissioners should be invited to the need for preparing accurate estimates.
- 10 The Committee considered the Memorandum prepared by the Audit regarding the fixation of time limit for accepting paragraphs relating to financial irregularities, audit comments, etc., for inclusion in the Audit Report or in notes, etc., below the Appropriation Accounts, and approved the suggestions made in the Memorandum.
- 11 While considering the Appropriation Accounts under the head "General Administration (f) Loss due to careless handling of an advance of Rs. 22,581 by a Food grain Supervisor", the Committee observed that the procedure followed for the termination of the services of the two Foodgrain Supervisors was defective. It was further remarked that these two officials, one of whom is now a Cloth Inspector and the other a Sub-Inspector, Police, C.I.D. at Rawalpindi, should not have been re-employed by the Government. Their past delinquencies in the Food Department should now be brought to the notice of their present departmental heads concerned who can examine if their further retention in service is justified.
- Page 198, Appropriation Accounts. As decided, necessary instructions were issued to the department for issuing warning to the officers at fault. Necessary warnings were issued to the Officers concerned.
- Page 109, Appropriation Accounts. The decision of the Committee was communicated to the Department for necessary action.
- Necessary instructions were issued to all Heads of Departments.
- Page 71, Appropriation Accounts. Necessary instructions were issued to all concerned.
- Necessary instructions were issued to all Heads of Departments, etc.
- Page 71, Appropriation Accounts. The Food Police Department was informed about the decision of the Committee for necessary action.



Serial No.	Recommendations made by the Public Account Committee	Reference to Report	Action taken or proposed to be taken on the points noticed
12	During the course of examination of Appropriation Accounts under the head "General Administration—Loss of Rs. 2,025 in the Criminal Tribes Department", the Committee desired that it should be ascertained whether the official responsible for the loss is still serving under Government, if so, he should be warned and the facts of this case should be placed on his personal file.	Page 71, Appropriation Accounts	The official concerned was warned and full facts of the case was placed in his personal file.
13	The Accountant-General pointed out that in connection with the preparation of Appropriation Accounts/Finance Accounts 1952-53, some Heads of Departments had not replied in spite of the fact that they were reminded several times and in some cases their replies were awaited for the last 2 years. It was decided by the Committee that the Heads of Departments at fault should be informed through a letter that if the outstanding replies are not furnished to the Accountant-General, Punjab, within a month, adverse remarks would be made in their annual reports and placed on their personal files.	..	Necessary instructions were issued to all Heads of Departments, etc.
14	During the course of examinations of the Grant "Civil Works," the Committee decided that a Scheme should be worked out wherein the duty of planting trees on roadside and maintaining berms, etc., in proper condition should be entrusted to the owners or tenants whose fields adjoin the roads and the Public Works Department, Buildings and Roads Branch, should pay a small sum as compensation to the owner's or tenants concerned. The Committee further desired that this experiment should first be carried out in a Village Project Area.	Page 142, Appropriation Accounts.	The Chief Engineer, Buildings and Roads Department, was apprised of the decision of the Committee for necessary action.
15	During the course of examination of the Appropriation Accounts of Punjab Arts and Crafts Depot, Lahore, the Director of Industries explained that if more money is given to him as a rotating capital for the purchase of material he will be in a position to show more profits and also show a reduction in the overhead charges of establishment. It was decided by the Committee that the Director of Industries should be given a sum of Rs. 1 Lakh per annum as working capital and not as a rotating personal ledger account.	Page 232 to 233, Appropriation Accounts.	The decision of the Committee was forwarded to the Secretary, Industries for necessary action.

16 During the course of examination of the Appropriation Accounts of the Government Demonstration Weaving Factory, Shabdare, on the request of the Director of Industries, the Committee decided to recommend that the funds should be given for the installation of 180 more looms.

Page 224 to 228—Appropriation Accounts.

The decision of the Committee was forwarded to the Secretary Industries for necessary action.

17 During the course of examination of Appropriation Accounts of the Lahore Omni Bus Service, the Committee decided that the Financial Commissioner, Development, should study the working of Transport Services in the East Punjab and the law prevalent there so that the question of association Government and private enterprise in the matter of road transport should be worked out in the light of the conditions obtaining here. It was contemplated that a Corporation should be formed wherein the Directors should be chosen according to their shares, and the percentage of the shares of the participants in the Corporation should be as follows:—

	Per cent
(1) Central Government	25
(2) Provincial Government	38
(3) Private persons	37

The Committee further decided that in future the Transport Board should show the full amount of gross receipts and that whatever concession is given to students, etc., should be shown as reduction in receipts. This will give a correct picture of the revenues of the Board and will also show the amount foregone by way of concessions.

18 On the Memorandum submitted by the Accountant-General, West Pakistan, the Committee agreed with the proposals contained therein, viz., the explanatory notes of the modifications of the original at present exhibited in the column I of the Appropriation Accounts should be omitted in the future.

The decision of the Committee was communicated to the Audit office for necessary action.

19 The Committee considered the Memorandum prepared by the Finance Department on the subject of Schedule of New Expenditure and decided that item involving an expenditure of less than Rs. 10,000 should be omitted from the Schedule of New Expenditure volume to be presented to the Provincial Assembly and included direct in the Budget Estimates.

According to the decision of the Committee items involving an expenditure of less than Rs. 10,000 omitted from the Schedule of New Expenditure volume to be presented to the Assembly and included direct in the Budget Estimates with effect from the year, 195-59

Serial No.	Recommendations made by the Public Account Committee	Reference to Report	Action taken or proposed to be taken on the points noticed
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20 During the course of examination of the Appropriation Accounts under Grant No. 7—*Irrigation Works—GG—Works—Protection of Jahangir's Tomb*, the Committee wanted to know why the design of the work was altered resulting in an extra expenditure of Rs. 4½ Lakhs. The Chief Engineer explained that the work was done by Military Authorities for the protection of Jahangir's Tomb during floods and Punjab Government paid for it. The Committee was inclined to the view that the cost of extra expenditure should be recovered from the Central Government.

The decision of the Committee was communicated to the Chief Engineer for necessary action. The Government of Pakistan has reimbursed a sum of Rs. 2 Lakhs only as Central Government contribution towards the cost of measures taken by the Provincial Government to change the course of Ravi River in 1949.

21 During the course of examination of the Audit Report under Grant No. 7—*Irrigation Works—Purchase of Bricks by Executive Engineer, Lahore*, it was stated by the Chief Engineer that the maintenance estimates did not contain the provision made for this item as the provision is made on lump sum basis. The Committee came to the conclusion that the whole transaction of payment was wrong and decided to recommend to Government that the proper action should be taken against the officers at fault and the Committee should be informed of the action taken.

Page 11, Audit Report

The decision of the Committee was communicated to the Chief Engineer for necessary action. The action taken against the officers concerned by the Department was placed before the Committee for present.

22 The Committee decided to recommend that the excesses over voted grants and charged appropriations mentioned in the Appropriation Accounts for the year, 1949-50 should be regularized.

Paras 8 and 9—Audit Report

The Excess over the voted grants and charged appropriations have been authorised by the Governor of West Pakistan,—vide Law Department notification No. Leg. 3 (18)/60, dated the 26th May 1960.

23 During the course of examination *Al-Haj Muhammad Hashim Qazdar*, raised the point that the Government should utilise the jail labour to the maximum possible extent to that the jails are made self-supporting and also endeavour to extend its activities on commercial lines so far as possible. The Committee agreed with him and suggested that this aspect of the matter should be examined by Government.

Page 89, Appropriation Accounts.

The decision of the Committee was communicated to the Secretary to Government of West Pakistan, Home Department for necessary action.

The decision of the Committee given effect to in the Budget for the year 1959-60.

The decision of the Committee given effect to in the Budget for the year 1959-60.

The decision of the Committee given effect to in the Budget for the year 1959-60.

According to the decision of the Committee, a series of departmental meetings were held in the Committee Room of the Civil Secretariat on the 18th to 23rd January, 1960 for examination of the explanations of the various Heads of Departments, etc., relating to the Appropriation Accounts of the former Provinces. The items were Finance Department/ Audit was satisfied, were dropped.

24 The Secretary to Government of West Pakistan, Finance Department submitted a Memorandum stating that the volume of the budget is fairly large and is susceptible of reduction. He mentioned that according to the old Punjab practice the items of new expenditure are being printed in the budget in bold type in addition to the regular items which are in ordinary type. There is thus duplication in the case of almost all primary units. This duplication can be easily avoided, especially when the details of Schedule of New Expenditure items can be found in a separate volume, which is also presented to the Legislature. Finance Secretary estimated that the volume of the budget will be reduced by about 1/5th if it was decided to eliminate bold type printing of Schedule of New Expenditure items. The Committee agreed to the proposal of the Finance Secretary.

25 Finance Secretary stated that in the Schedule of New Expenditure Volume, there are a large number of items which are repeated from year to year. These items are technically new and have to appear in the volume as the sanction in their case is given from year to year, so that these items may come under review annually. The review will be carried out by Finance Department, but these items need not be printed in the Schedule of New Expenditure Volume presented to the Assembly. The Committee agreed to the proposal of the Finance Secretary.

26 Finance Secretary stated that it is proposed to show major roads and other works individually in the budget to make it more informative. At present only lump sum provision is shown. The Committee agreed with the Finance Secretary and suggested that this decision should be given effect to in the budget for the year 1959-60.

27 The Committee decided that the Finance Department, in collaboration with the Audit Department, should examine the Heads of Departments and drop those items where Finance Department/ Audit is satisfied with the explanations of the Heads of Departments.

Serial No.	Recommendations made by the Public Account Committee	Reference to Report	Action taken or proposed to be taken on the points noticed
1	2	3	4
28	It was decided by the Committee that one month's notice should be given to the Departments to be prepared for the meetings of the <i>ad hoc</i> Public Accounts Committee.	..	One month notice is always being given to Departments as decided by the Committee.
29	It was noticed during the departmental meeting that certain Departments deputed junior officers to attend the meetings. Most of these junior officers (with the exception of the Forest Department) were not fully prepared to answer the question raised at the meetings. It was decided by the Committee that the necessity of Heads of Departments personally attending meetings or deputing the next senior officers fully conversant within the task, in future should be brought home to all departments.	..	Necessary instructions were issued to all Heads of Departments.
30	A point was raised at the meeting whether a junior officer of a department such as an Office Superintendent even though of a Gazette status could sign the explanation required for presentation at the Public Accounts Committee meetings. The Director, Audit and Accounts (Works) took an exception to such practice generally obtaining in the Irrigation Department. The Committee were of the view that the important nature of the meetings demanded that such explanations should invariably be issued over the signature of a more responsible Gazetted Officer of the Department concerned.		Necessary instructions were issued to all Heads of Departments.