

CONFIDENTIAL

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PROVINCIAL ASSEMBLY OF THE PUNJAB REPORT OF THE STANDING COMMITTEE ON HOME AFFAIRS REGARDING THE PUNJAB STRATEGIC COORDINATION BILL 2014 (BILL NO. 22 OF 2014)

The Punjab Strategic Coordination Bill 2014 (Bill No. 22 of 2014) was referred to the Standing Committee on Home Affairs on 24 June, 2014. The Committee considered the bill in its meetings held on 8 and 20 August 2014.

2. The following were present:—

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| 1. | Makdum Syed Muhammad Masood Alam, MPA (PP-285) | Chairman |
| 2. | Mehr Ijaz Ahmad Achalana, MPA (PP-265)/
Parliamentary Secretary for Home
(attended on 20 August 2014) | <i>ex-officio</i>
Member |
| 3. | Chaudhry Lal Hussain, MPA (PP-26)
(attended on 8 August 2014) | Member |
| 4. | Ch Razaqat Hussain Gujjar, Advocate, MPA (PP-102) | Member |
| 5. | Major (Retd) Moeen Nawaz Warraich, MPA (PP-109) | Member |
| 6. | Rana Muhammad Afzal, MPA (PP-128)
(attended on 20 August 2014) | Member |
| 7. | Mr Ihsan ul Haq Bajwa, MPA (PP-281)
(attended on 8 August 2014) | Member |
| 8. | Mrs Kanwal Nauman, MPA (W-321) | Member |
| 9. | Mr Awais Qasim Khan, MPA (PP-132)
(attended on 8 August 2014) | Member |
| 10. | Ch Aamar Sultan Cheema, MPA (PP-32) | Member |

3. Dr Shoaib Akbar, Special Secretary, Home Department and Mr Mohsin Abbas Syed, Director, Law and Parliamentary Affairs Department represented their Departments. Hafiz Muhammad Shafiq Adil, Special Secretary, Provincial Assembly of the Punjab functioned as Secretary to the Committee.

4. The Special Secretary, Home Department apprised the Committee about the aims and objects of the bill. He said that in order to establish the institutional mechanism, to take effective measures to counter terrorism and to formulate security and counter terrorism policy, there was need to make comprehensive legislation. He said that the proposed legislation aims at establishing a 'Provincial Security Council' and 'Provincial Strategic Co-ordination Board'. The 'Punjab Strategic Coordination Board' with its different wings would supervise co-ordination with the Federal security and intelligence agencies and would monitor police by collecting on

ground real data of the incidences happened. It would submit its report to the 'Provincial Security Council'. The Chief Minister, Punjab would be the Chairperson of the Provincial Security Council. He requested the Committee that the bill may be recommended to be passed by the Assembly.

5. The Committee after hearing the Members, having the view points of the Administrative Department and discussing various points, unanimously decided to recommend that the bill may be passed by the Assembly subject to the following amendments:-

AMENDMENTS IN THE BILL

(1) GENERAL AMENDMENT

The expressions "CHAPTER I, CHAPTER II, CHAPTER III, CHAPTER IV, and CHAPTER V, and the headings thereof be omitted.

(2) CLAUSE 2

- (i) in para (e), after the word "Punjab;" the word "and" be added;
- (ii) para (f) be omitted; and
- (iii) existing para (g) be re-numbered as para (f).

(3) CLAUSE 3

(i) in sub-clause (1):-

(a) para (a), be substituted as under:-

"(a) Chief Minister; Chairperson"

(b) the following be added as new para (c) and the subsequent paras be re-numbered accordingly:-

"(c) two members of the Provincial Assembly of the Punjab to be nominated by the Government;"

(c) in re-numbered para (g), the word "five", be substituted by the word "three".

(ii) in sub-clause (3):-

(a) the following be added as new para (b) and the subsequent paras be re-numbered accordingly:-

"(b) to supervise coordination with the Federal security and intelligence agencies; "

(b) the re-numbered para (d), be substituted as under:-

“(d) to approve steps to be taken for improvement of security and law and order; and”; and

(iii) sub-clause (4), be substituted as under:-

“(4) The Council shall meet at least once in a month or whenever it is convened by the Chairperson”.

(4) **CLAUSE 4**

(i) in sub-clause (2), in para (h), the words “of the Board” be omitted; and

(ii) in sub-clause (3), the word “being” appearing in line 3, be omitted.

(5) **CLAUSE 6**

in sub-clause (3), the word “allowance” be substituted by the word “allowances”.

(6) **CLAUSE 7**

sub-clause (3), be substituted as under:-

“(3) The Directors shall draw such pay and allowances as may be determined by the Government”.

(7) **CLAUSE 11**

Clause 11 be omitted and the subsequent clauses be re-numbered accordingly.

5. A copy of the bill as introduced in the Assembly is at Annexure-A and a copy of the bill as recommended by the Committee is at Annexure-B.

(MAKDUM SYED MUHAMMAD MASOOD ALAM)

Lahore
20 August, 2014

Chairman

Standing Committee on Home Affairs



(HAFIZ MUHAMMAD SHAFIQ ADIL)

Lahore
20 August, 2014

Acting Secretary

PROVINCIAL ASSEMBLY OF THE PUNJAB

BILL NO. 22 OF 2014

THE PUNJAB STRATEGIC COORDINATION BILL 2014

A
Bill

to establish the Provincial Security Council and Punjab Strategic Coordination Board.
Whereas it is expedient to establish the institutional mechanism to take effective measures to counter terrorism; to formulate security and counter terrorism policy; and to deal with ancillary matters;

It is enacted as follows:

CHAPTER I PRELIMINARY

1. **Short title, extent and commencement.**– (1) This Act shall be cited as the Punjab Strategic Coordination Act 2014.

- (2) It extends to whole of the Punjab.
- (3) It shall come into force at once.

2. **Definitions.**– In this Act:

- (a) "Board" means the Provincial Strategic Coordination Board;
- (b) "Chairperson" means the Chairperson of the Council;
- (c) "Council" means the Provincial Security Council;
- (d) "Director General" means the Director General of the Board;
- (e) "Government" means Government of the Punjab;
- (f) "Act" means the Punjab Strategic Coordination Act 2014; and
- (g) "organization" means any statutory, non-statutory, autonomous or semi-autonomous organization of the Government.

CHAPTER II POLICY AND ADMINISTRATION

3. **Provincial Security Council.**– (1) There shall be a Provincial Security Council consisting of the following:

- (a) Chief Minister; Chairman
 - (b) Minister for Law and Parliamentary Affairs; Member
 - (c) Chief Secretary of the Government; Member
 - (c) Secretary to the Government, Home Department; Member
 - (d) Provincial Police Officer, Punjab; Member
 - (e) five persons to be nominated by the Government Members
each for a term of two years; and
 - (f) Director General. Member/Secretary
- (2) The Council may co-opt any other person for a meeting of the Council.
- (3) The Council shall perform the following functions:
- (a) to approve a provincial security and counter terrorism policy;
 - (b) to review and monitor coordination amongst security and criminal justice agencies in the Province;
 - (c) to approve actions to be taken by security and justice sector agencies for improvement of security and law and order in the Province; and

(d) to exercise general supervision over working of the Board.

(4) The Council shall meet every month and whenever it is convened by the Chairperson.

(5) The Council shall determine its own procedure.

4. Provincial Strategic Coordination Board.— (1) The Government shall, by notification, establish a Provincial Strategic Coordination Board.

(2) The Board shall consist of the following:

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| (a) Chief Secretary of the Government; | Convener |
| (b) Secretary to the Government, Home Department; | Member |
| (c) Secretary to the Government,
Prosecution Department; | Member |
| (d) Provincial Police Officer, Punjab; | Member |
| (e) Additional Inspector General
(Special Branch), Punjab; | Member |
| (f) Additional Inspector General
(Counter Terrorism Department), Punjab; | Member |
| (g) three persons to be nominated by the
Government each for a term of two years; and | Members |
| (h) Director General of the Board. | Member/Secretary |

(3) Six members of the Board shall constitute the quorum for a meeting of the Board but a Secretary to the Government may be represented in the meeting by an officer of the Department not being below the rank of an Additional Secretary.

5. Functions of the Board.— The Board shall:

- (a) assist the Council in the formulation of provincial security and counter terrorism policy;
- (b) monitor compliance with the provincial security and counter terrorism policy;
- (c) improve coordination between security and criminal justice agencies;
- (d) support institutional development and formulation of standard operating procedures;
- (e) conduct, promote and coordinate research in relation to its mandate;
- (f) publish reports, statistics, research, monographs and other publications;
- (g) support de-radicalization through public information;
- (h) support evidence led planning;
- (i) maintain a database of information;
- (j) monitor performance of provincial security and criminal justice agencies;
- (k) issue guidance notes; and
- (l) report and advise the Council upon matters of security and law and order.

CHAPTER III INSTITUTIONAL SETUP AND BUDGET

6. Director General.— (1) The administration of the Board shall vest in the Director General.

(2) The Director General shall be an officer of the Government with such experience of the security and justice sector as may be prescribed.

(3) The Director General shall draw such pay and allowance as may be determined by the Government.

7. **Directors.**— (1) The Board shall have the following five Directors:
(a) Director Administration and Finance;
(b) Director Research and Analysis;
(c) Director Policy and Strategy Development;
(d) Director Systems Development; and
(e) Director Monitoring and Coordination.
(2) The Directors shall work under the control and supervision of the Director General.
(3) The Directors shall draw such pay and allowance as may be directed by the Government.
8. **Staff.**— There shall be such number of other officers and staff of the Board as the Government may determine.

CHAPTER IV POWERS OF THE BOARD

9. **Power to obtain information.**— The Board may obtain such information from any department or organization as it may consider appropriate and the department or organization shall supply such information and in such format as may be called for by the Board.
10. **Power to appoint advisors and specialists.**— The Board may appoint advisors, consultants and specialists to undertake research and analysis on security related issues.

CHAPTER V MISCELLANEOUS

11. **Overriding effect.**— This Act shall have effect notwithstanding anything contained in any law.
12. **Power to make rules.**— The Government may, by notification in official Gazette, make rules for carrying out the purposes of this Act.
13. **Repeal.**— The Punjab Strategic Coordination Ordinance 2014 (IX of 2014) is hereby repealed.

MINISTER INCHARGE

Lahore:
24 June 2014

RAI MUMTAZ HUSSAIN BABAR
Secretary

ANNEXURE-B

(BILL AS RECOMMENDED BY STANDING COMMITTEE ON HOME AFFAIRS)

A
Bill

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- (f) “organization” means any statutory, non-statutory, autonomous or semi-autonomous organization of the Government.

3. Provincial Security Council.— (1) There shall be a Provincial Security Council consisting of the following:

- (a) Chief Minister; Chairperson
 - (b) Minister for Law and Parliamentary Affairs; Member
 - (c) two members of the Provincial Assembly of the Punjab to be nominated by the Government;
 - (d) Chief Secretary of the Government; Member
 - (e) Secretary to the Government, Home Department; Member
 - (f) Provincial Police Officer, Punjab; Member
 - (g) three persons to be nominated by the Government Members
each for a term of two years; and
 - (h) Director General. Member/Secretary
- (2) The Council may co-opt any other person for a meeting of the Council.
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 - (b) to supervise coordination with the Federal security and intelligence agencies;
 - (c) to review and monitor coordination amongst security and criminal justice agencies in the Province;
 - (d) to approve steps to be taken for improvement of security and, law and order; and
 - (e) to exercise general supervision over working of the Board.

(4) The Council shall meet at least once in a month or whenever it is convened by the Chairperson.

(5) The Council shall determine its own procedure.

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| (c) Secretary to the Government,
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| (e) Additional Inspector General
(Special Branch), Punjab; | Member |
| (f) Additional Inspector General
(Counter Terrorism Department), Punjab; | Member |
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- (g) support de-radicalization through public information;
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- (i) maintain a database of information;
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- (3) A Director shall draw such pay and allowances as may be determined by the Government.
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- 9. Power to obtain information.**— The Board may obtain such information from any department or organization as it may consider appropriate and the department or organization shall supply such information and in such format as may be called for by the Board.
- 10. Power to appoint advisors and specialists.**— The Board may appoint advisors, consultants and specialists to undertake research and analysis on security related issues.
- 11. Power to make rules.**— The Government may, by notification in official Gazette, make rules for carrying out the purposes of this Act.
- 12. Repeal.**— The Punjab Strategic Coordination Ordinance 2014 (IX of 2014) is hereby repealed.
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